

Valuing Ireland's Coastal, Marine and Estuarine Ecosystem Services

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ENVIRONMENTAL PROTECTION AGENCY

The Environmental Protection Agency (EPA) is responsible for protecting and improving the environment as a valuable asset for the people of Ireland. We are committed to protecting people and the environment from the harmful effects of radiation and pollution.

The work of the EPA can be divided into three main areas:

Regulation: *We implement effective regulation and environmental compliance systems to deliver good environmental outcomes and target those who don't comply.*

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- the contained use and controlled release of Genetically Modified Organisms (*GMOs*);
- sources of ionising radiation (*e.g. x-ray and radiotherapy equipment, industrial sources*);
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- Office of Environmental Enforcement
- Office of Evidence and Assessment
- Office of Radiation Protection and Environmental Monitoring
- Office of Communications and Corporate Services

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by

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The EPA Research Programme addresses the need for research in Ireland to inform policymakers and other stakeholders on a range of questions in relation to environmental protection. These reports are intended as contributions to the necessary debate on the protection of the environment.

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Abstract

This technical report demonstrates the data sources and methods that can be used to estimate the value of a number of coastal and marine ecosystem service benefits. In particular, the study estimated the value of waste assimilation services, coastal defence services, carbon sequestration services, recreational services, offshore and inshore capture fisheries, aquaculture and seaweed harvesting, and the contribution that proximity to the coast can make to the value of residential property. These ecosystem services occur at multiple scales, from climate regulation and carbon sequestration at the global scale, to food provision, marine recreation opportunities

and waste treatment, at local and regional scales. By categorising coastal, marine and estuarine ecosystems and linking them to reliable estimates of ecosystem service value flows, this project will assist decision makers with responsibility for marine and coastal zone management as they attempt to manage developments in a manner that maximises the delivery of ecosystem service benefit value to society while minimising forgone market opportunities. The valuation of the identified ecosystem service benefits is accomplished using secondary sources of information. Guidelines for undertaking an ecosystem services assessment are also provided in an appendix.

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Executive Summary

This technical report presents the data and methods used to estimate the value of a number of marine, coastal and estuarine ecosystem service benefits. In particular, values for waste assimilation services, coastal defence services, carbon sequestration services, recreational services, the contribution that proximity to the coast can make to the value of residential property, offshore and inshore capture fisheries, aquaculture and seaweed harvesting are presented. Marine ecosystem services are provided by the processes, functions and structure of the marine environment that directly or indirectly contribute to societal welfare, health and economic activities. The value of marine ecosystem service benefits can often be quantified in monetary terms using economic techniques. As the report *Economics of Ecosystems and Biodiversity* (Kumar, 2010) points out, ignoring the value of these ecosystem services and persisting with conventional approaches to wealth creation and development is a risky strategy if it means losing the benefits that coastal and marine ecosystems provide.

Marine ecosystem services can be classified as provisioning services, regulation and maintenance services, and cultural or supporting services.

- Provisioning services: these ecosystem services are tangible goods and there is often a direct connection between the ecosystem and the provision of these ecosystem services. Examples of the provisioning ecosystem services generated by Irish marine and coastal ecosystems are the fish and seaweed that are harvested and also the aquaculture resources around our coasts.
- Regulation and maintenance services: these ecosystem services regulate natural processes and functions in the world around us and are often consumed indirectly. Examples of these ecosystem services include carbon sequestration, which helps to mitigate climate change, treatment of wastewater and its return to the hydrological cycle, and flood and storm protection by sand dunes and saltmarsh, which lessens the damage from winter storms.
- Cultural services: the cultural ecosystem services refer to the psychical, psychological and spiritual

benefits that humans obtain from contact with nature. Examples of the cultural ecosystem services in the Irish marine and coastal zones include recreational activities, such as walking along the beach and surfing, as well as the added value that having a sea view from one's house provides to the resident's well-being.

Both market and non-market methods of valuation are employed in this report. For provisioning ecosystem service benefits, such as wild fisheries and aquaculture, market prices combined with landings and production data provide a good indication of value. Similarly, estimates of the cost of providing an alternative to the service provided by the marine environment, as in the case of using hard-engineered solutions in place of the coastal defence services of saltwater marshes, can be generated and used as proxies for the value of the ecosystem service provided. However, a number of the services provided by the marine environment do not command a price in any market, and stated and revealed valuation methods are required to estimate these values. For example, using the travel cost method, we can develop a model of demand for coastal recreation from which we can estimate the recreational use value of our marine resources.

While these primary valuation methods provide detailed information on non-market value, they are often time consuming and expensive to implement. In this desk-based research, we therefore primarily rely on secondary values taken from the literature where the value is "transferred" from the original study (where the primary research has taken place) to the policy site (in this case the Irish marine environment). Table ES.1 summarises the estimated quantities and values of a number of marine and coastal ecosystem services provided by Irish waters. This is a non-exhaustive list, as there are a number of service benefits that we do not have valuation estimates for, either because they are difficult to quantify in monetary terms, such as many of the cultural ecosystem services associated with the marine environment, or because there is too high an uncertainty associated with the estimates available.

Table ES.1. Values of Irish coastal and marine ecosystem service benefits^a

Ecosystem service	CICES classification	Estimate of the quantity of ES per annum	Estimate of the value of ES per annum (€)
<i>Provisioning ecosystem service</i>			
Offshore capture fisheries	Wild animals	469,735 tonnes	472,542,000
Inshore capture fisheries	Wild animals	14,421 tonnes	42,113,000
Aquaculture	Animals and aquaculture	39,725 tonnes	148,769,000
Algae/seaweed harvesting	Wild plants and algae/plants and algae from aquaculture	29,500 tonnes	3,914,000
Genetic materials	Genetic materials from biota	Not quantified	Not valued
Water for non-drinking purposes	Surface water for non-drinking purposes	1,189,493,326 m ³ of seawater used for cooling in power plants	Not valued
<i>Regulating and maintenance ecosystem services</i>			
Waste services	Mediation of waste, toxics and other nuisances	9,350,642 kg organic waste 6,834,783 kg nitrogen 1,118,739 kg phosphorus	316,767,000
Coastal defence	Mediation of flows	179 km of coastline protected by saltmarsh	11,500,000
Lifecycle and habitat services	Lifecycle maintenance, habitat and gene pool protection	773,333 ha protected through SACs	Not valued
Pest and disease control	Pest and disease control	Not quantified	Not valued
Climate regulation	Atmospheric composition and climate regulation	42,647,000 tonnes CO ₂ absorbed	818,700,000
<i>Cultural services</i>			
Recreational services	Physical and experiential interactions	96 million marine recreation trips per year	1,683,590,000
Scientific and educational services	Scientific and educational	Marine education and training fees	11,500,000
Marine heritage, culture and entertainment	Heritage, cultural and entertainment	Not quantified	Not valued
Aesthetic services	Aesthetic	Flow value of coastal location of housing	68,000,000
Spiritual and emblematic values	Spiritual and/or emblematic	Not quantified	Not valued
Non-use values	Existence and bequest values	Not quantified	Not valued

^aThe flow of ecosystem service values should not be added up, as they represent only a certain proportion of the total economic value (TEV). Aggregating the figures in an effort to give a single figure for the value of marine ecosystem services in Ireland is an overly simplistic approach that would misrepresent the TEV. In addition, the values represented for each service use different measures. For example, in some cases, such as fisheries, aquaculture and education, the value is measured as revenue, while others, such as recreation, are measured as net economic contribution, and the value of waste treatment and coastal defence is measured using a cost-based approach.

CICES, Common International Classification of Ecosystem Services; ES, ecosystem services; SACs, special areas of conservation.



AIR & CLIMATE REGULATION

FOOD WEB DYNAMICS

RESISTANCE & RESILIENCE

BIogeochemical CYCLES

NUTRIENT CYCLING

Climate regulation
(includes climate change mitigation measures such as carbon sequestration)

Genetic materials

Marine tourism
(including cruise ships)

Aesthetic services

Scientific and educational services

Recreational services

Waste treatment
(i.e. wastewater treatment)

Seafood processing

Oil and gas extraction

Water for non-drinking purposes
(i.e. cooling for power plants)

Coastal defence
(storm & flood protection)

Aquaculture (fish and shellfish based systems)

Shipping and maritime transport

Capture fisheries
(including capture shellfish)

Marine renewable energy
(including offshore wind, wave and tidal devices)

Existence & bequest values

Spiritual and emblematic values

Lifecycle and habitat services
(nursery grounds/
marine protected areas)

Marine heritage, culture and entertainment

Provisioning Ecosystem Services

Regulating and Maintenance Ecosystem Services

Cultural Ecosystem Services

Supporting Ecosystem Services

Other Marine Services

Pest & disease control
(includes management of invasive species)

Seaweed & shellfish harvesting

Seabed mining

1 Introduction

For most of history, the oceans have been seen as a boundless source of food and raw materials from their fisheries and whaling industries (Roberts, 2010). The seas' and oceans' vastness made it seem as if they could accept unlimited amounts of waste from the shore. However, in the late 20th century, it was realised that there are limits and that humankind was beginning to test them (Meadows *et al.*, 1972). The pressure on our environment was not just limited to the Earth's marine waters. The terrestrial environment has also seen increased pressures mainly due to the increase in agricultural land, increased use of water and increased exploitation of natural and mineral resources (SCBD, 2014). The main driver of these pressures on both terrestrial and marine environments is a combination of exponential increases in population and in consumption of the resources needed to sustain human life. The positive effect of this for humankind is an increased level of human welfare. Notwithstanding the recent financial crisis, the effects of which still rebound in our society to date, the past 50 years have seen incomes as measured by gross domestic product (GDP) increase. This holds true both for the world population as a whole and on a per capita basis (World Bank, 2015). The corollary of these facts is that intense pressures are being put on the Earth's ecosystems, with Steffen *et al.* (2015) finding that the planetary boundaries are starting to be breached, especially with regard to biosphere integrity and biodiversity.

Project or policy decisions often involve a cost–benefit analysis either implicitly (a policymaker or politician makes a decision) or explicitly (costs and benefits are quantified, sometimes in monetary terms, and weighted against each other). In most cases, the costs are more readily quantifiable than the benefits. When a project or policy has impacts on an ecosystem, the non-market benefits provided by the ecosystem are often unaccounted for in the cost–benefit analysis. These unaccounted for environmental benefits, known as “ecosystem services” (MEA, 2005), may result in sub-optimal decisions being made.

Often it is national and international policies that drive protection of our environment or the incorporation

of environmental values into decision making. At the global level, the main policy driver for protection of biodiversity is the strategic plan arising from the 10th meeting of the Conference of Parties (COP10) to the Convention on Biological Diversity (CBD). The outcome of this strategic plan was 20 targets (Aichi Targets) (Cardinale *et al.*, 2012). The targets were in addition to previous targets to protect and conserve global biodiversity (Balmford, 2005), and they added protection of ecosystem services to three of the targets (Target 11, Target 14 and Target 15).

At a European level, the European Commission (EC) aims to protect, value and where necessary restore nature both for biodiversity's intrinsic value and for its contribution to human well-being and economic prosperity through ecosystem services (EC, 2011). This commitment has led to the European Union (EU) 2020 Biodiversity Strategy. The strategy runs to 2020 and, by that time, aims to halt the loss of biodiversity and ecosystem services in EU Member States. This project contributes to achievement of Target 2 of the strategy in Ireland. Target 2 aims for the maintenance and restoration of ecosystems and their services by 2020. Under Action 5 of Target 2, each Member State will map their ecosystems and services by 2014 and assess the economic value of such services by 2020. Mapping these values will allow spatially explicit prioritisation and problem identification of threats to ecosystem services. They are also useful for communication between different stakeholders and will allow up- or down-scaling of values from national level to local level and vice versa (Maes *et al.*, 2013). This will help to integrate these values into policymaking decisions. The integration of ecosystem service values into accounting and reporting systems at EU and national level by 2020 is required by the EU 2020 Biodiversity Strategy.

In addition, the EU also aims to protect the marine environment and ensure sustainable use in the future through the Marine Strategy Framework Directive (MSFD) (2008/56/EC). The overriding aim of the MSFD is to achieve “good environmental status” (GES) in all EU marine and coastal waters, as measured by 11 descriptors (Table 1.1), by 2020. It

Table 1.1. MFSD descriptors of GES

No	MFSD descriptor
1	Biological diversity is maintained, including sufficient quality and quantity of habitats and species
2	Marine food webs occur at normal abundance and diversity and at levels capable of ensuring the long-term abundance of each species
3	Healthy stocks of all commercially exploited fish and shellfish that are within safe biological limits
4	Contaminants in fish and other seafood for human consumption do not exceed unhealthy levels
5	Concentrations of contaminants are at levels that do not give rise to pollution effects
6	Human-induced eutrophication is minimised
7	Marine litter does not cause harm to the coastal and marine environments
8	Non-indigenous species introduced by human activities have minimal effect on native ecosystems
9	Sea floor integrity is at a level that ensures that the structure and functions of the ecosystems are safeguarded
10	Permanent alteration of hydrographical conditions does not adversely affect marine ecosystems
11	Introduction of energy, including underwater noise, is at levels that do not adversely affect the marine environment

is considered the first attempt by an EU directive to undertake an ecosystem approach to protect and maintain the marine ecosystems (Long, 2011). As can be seen in Table 1.1, many of the descriptors relate to ecosystem services provided by marine ecosystems, such as provision of food (descriptors 3 and 4) and regulating ecosystem services such as waste treatment (descriptors 5, 6, 7 and 11), or they relate to the overall achievement of maintaining biodiversity and functioning ecosystems upon which ecosystem services depend (descriptors 1 and 2).

Currently, Ireland is implementing the MSFD. Many of its aims overlap with the EU 2020 Biodiversity Strategy and the output of this project may contribute to helping policymakers in their assessments of the measures needed to achieve GES as required by the MSFD while ensuring the sustainable use of marine goods and services by present and future generations.

In 2012, the Irish Government launched an integrated marine plan for Ireland, "Harnessing Our Ocean Wealth" (HOOW) (GoI, 2012). The plan's primary goal is to develop a sustainable marine and maritime economy and to grow the Irish blue economy in order to increase its contribution to Ireland's GDP. However, it also aims to do this in a sustainable manner to ensure that Ireland's marine biodiversity and ecosystems are protected. One of the key actions, which this project will contribute towards, within the HOOW is Action 15, which is to "promote further research into economic values of marine biodiversity and ecosystem services to ensure best practice planning and management of the ocean resource" to ensure delivery of the goals of HOOW.

A number of national ecosystem assessments have been undertaken already across the EU. The most well-known and comprehensive of these is the UK National Ecosystem Assessment (UK NEA) (UK NEA, 2011), while Ireland has also undertaken work to assess the value of our biodiversity and ecosystem services (Bullock *et al.*, 2008). However, Brouwer *et al.* (2013) in their review of ecosystem assessments across the EU Member States noted that "marine ecosystem services are relatively less well explored", while at national level in Ireland a recent report by the National Economic and Social Council (NESC, 2014) highlighted the large gap in environmental and economic data in the area of the marine. There has been some work to overcome this, including work done as part of the initial assessment undertaken for the MSFD, and there is spatial data available in online atlases, especially Ireland's Marine Atlas (<http://atlas.marine.ie>), developed by the Marine Institute for Ireland's reporting for the MSFD and the Marine Irish Digital Atlas (MIDA) (<http://mida.ucc.ie/>) (Dwyer, 2004). The lack of marine spatial data relating to marine ecosystem services is a challenge for Ireland and for other countries (Townsend *et al.*, 2014).

1.1 Ecosystem Services

The ecosystem services classification system offers a way of understanding the indirect effects of decisions that affect the natural environment on human welfare. The term was first coined by Erlich and Erlich (1982) but the concept had been previously explored by others (Carson, 1962; Krutilla and Fisher, 1975; Westman, 1977). The concept gained prominence in

the late 1990s, particularly following a paper published in *Nature* by Constanza *et al.* (1997), which attempted to estimate the value of the Earth's ecosystem services. This was in the same period as a number of papers started articulating the need for integrating ecosystem services into policy- and decision making (de Groot, 1987, 1992; Daily, 1997).¹ In turn, a number of ecosystem services classification systems were proposed (Daily, 1997; Constanza, 2008; Boyd and Banzhaf, 2009), which could be used in policy circles. A number of differing definitions of ecosystem services emerged (Fisher *et al.*, 2009); the most common and succinct definition was that offered by the Millennium Ecosystem Assessment (MEA, 2005), which defined ecosystem services as "the benefits humans derive from nature", although there are other differing definitions, frameworks and classification systems (Nahlik *et al.*, 2012).

The MEA was initiated in 2001 following a call by the United Nations (UN) Secretary-General, Kofi Annan. The objective of the MEA was to assess the effects of ecosystem change on human well-being and then provide evidence for actions needed to protect ecosystems, their ecosystem services and consequently human well-being dependent on those ecosystem services (MEA, 2005). As well as data on the linkage between biodiversity, conservation and ecosystem services and their linkages to social welfare, it provided a system for classifying ecosystem services into four broad groups. The first three – provisioning services, regulation and maintenance services, and cultural services – are all underpinned by the fourth, supporting services. Following on from the *Economics of Biodiversity and Ecosystems* or TEEB report (Kumar, 2010), it was noted that only the first three types of ecosystem services could be valued, otherwise there would be a risk of double counting (Fu *et al.*, 2011) The types of ecosystem services that can be valued can be described as follows.

Provisioning services: these ecosystem services are tangible goods and there is often a direct connection between the ecosystem and the provision of these ecosystem services. Examples of the provisioning ecosystem services generated by Irish marine and coastal ecosystems are the marine fish and seaweed

harvested and also the aquaculture resources around our coasts.

Regulation and maintenance services: these ecosystem services regulate natural functions and processes in the world around us and are often consumed indirectly. Examples of these ecosystem services include carbon sequestration, which helps to mitigate climate change, treatment of our wastewater and its return to the hydrological cycle, and flood and storm protection by sand dunes and saltmarsh, which lessens the damage done by winter storms.

Cultural services: the cultural ecosystem services refer to the psychological, psychological and spiritual benefits that humans obtain from contact with nature. Examples of the cultural ecosystem services in the Irish marine and coastal zones include recreational activities, such as walking along the beach and surfing, as well as the added value that having a sea view from your house provides for your well-being.

A thorough understanding of ecosystem functioning and how these functions provide benefits is needed in order to determine the change in service flow that might occur following a disturbance to an ecosystem. Analysts can then use a number of techniques to estimate the welfare impact that may result from changes in the supply or quality of these ecosystem services. Böhnke-Henrichs *et al.* (2013) emphasised the need to differentiate between different elements of the ecosystem service cascade (processes, functions, services, benefits and values) (Figure 1.1) so that different elements are not confused, noting that one service can deliver multiple benefits and confusing services and benefits could lead to double counting. This is why a classification system is needed for the assessment of ecosystem values in addition to the need to classify ecosystem services and identify gaps in knowledge. In many cases, each new study develops its own concepts and classifications or develops a variation on a previously used ecosystem service classification system. However, the UN (UN *et al.*, 2014) has advocated a move towards a standard approach to an environmental-economic assessment classification system, especially for integrating environmental accounts with national accounts. This has led in recent years to a proposed

¹ For further discussion of the history of the development of the ecosystem service concept the interested reader is directed towards Gómez-Baggethun *et al.* (2010).

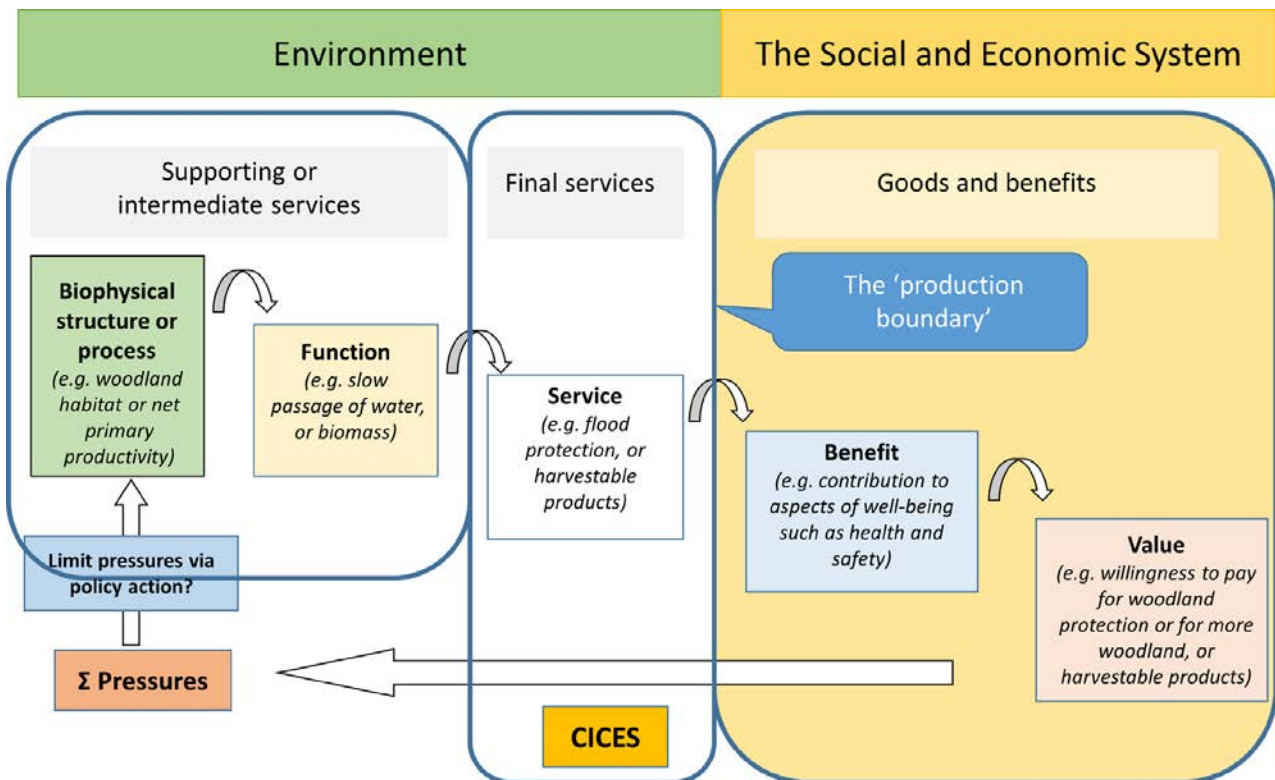


Figure 1.1. An example of an ecosystem service cascade (adapted from Potschin and Haines-Young, 2011).

new international classification system known as the Common International Classification of Ecosystem Services (CICES).

CICES was originally proposed by Haines-Young and Potschin (2010). Although it was originally envisaged as a method to facilitate the construction of ecosystem accounts, the hierarchical and flexible structure built on the three main ecosystem service types (provisioning, regulation and maintenance, and cultural) make it an ideal classification system for the assessment of ecosystem services (Maes *et al.*, 2013). Since the original report, it has been updated as part of the revision of the System of Environmental–Economic Accounting (SEEA) by the UN Statistical Commission (UN *et al.*, 2014). This process has led to debate within the review process reflecting the wider literature on aspects of measuring and valuing ecosystem services. Such topics include defining the boundary between abiotic and biotic services, the role of water as a service and whether ecosystem services are benefits or contribute to benefits.

This project will use CICES 4.3, the most up-to-date version of the classification system to classify the ecosystem services to be valued in this report. There

are three main ecosystem services, provisioning, regulation and maintenance, and cultural. Figure 1.2 shows an example of how the hierarchical nature of CICES works for the breakdown of the provisioning ecosystem services. CICES is built upon the previous classification systems of the MEA and TEEB and this allows comparability between the classification systems used.

1.2 Valuing Ecosystem Services

The valuation of ecosystem services has been widely discussed. What is meant by valuation or values is the change in economic value that is measured as the amount of goods or services (typically measured in monetary terms) someone is willing to give up to accept a change in an ecosystem service or the amount that they are willing to receive to avoid a change in an ecosystem service. The former willingness to give up an amount is known as willingness to pay (WTP) and the latter is known as willingness to accept (WTA). In a market situation, the amount that is paid by a consumer may be less than the consumer's WTP and the excess value they did not pay is known as the consumer surplus. The

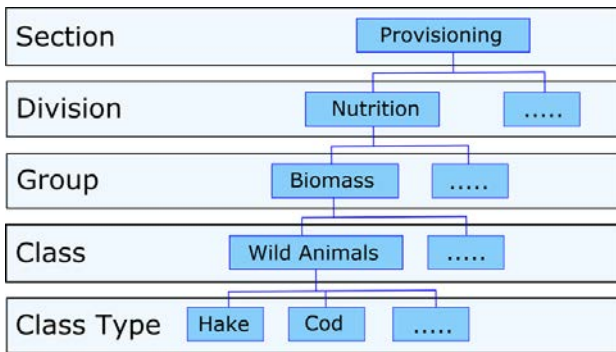


Figure 1.2. Example of the hierarchical structure of the provisioning ecosystem services (from Haines-Young and Potschin, 2012).

economic value of a good is therefore the WTP or, where there is a market price, it is the market price plus the consumer surplus (Hanley and Barbier, 2009).

To find the economic values of various types of ecosystem services, there are a variety of methods available. The type of methodology used depends on the types of services, whether the benefit being valued has use value or non-use value and if the data are sufficient to use a revealed or stated preference technique. As many ecosystem services are non-market goods and services, we have to use proxies to estimate the economic value of those. These proxies serve in the absence of formal markets and give some signals of value. Even in the case where we do have market prices, as is the case for provisioning goods, these do not reflect the true economic values, as they omit the consumer surplus element of value and may be affected by taxes or subsidies. There are three main types of valuation techniques: market-based, revealed preference and stated preference techniques.

Market-based techniques are based on data that are relatively readily available in the form of established market prices. Although market prices do not include consumer surplus, they are more readily available compared with non-market-based prices and serve as a good proxy for the change in value of certain ecosystem services, in particular the provisioning ecosystem types. An alternative is to use costs. Avoided costs is a measure of the value of a service that an ecosystem provides, often for no cost, which would otherwise have to be borne by human society. An extreme example would be the cost to pay someone to pollinate fruit if no bees or other pollinators were available. This is closely related to replacement

costs, which are an estimate of how much it would cost to replace a service that an ecosystem had previously provided for free.

Another market-related technique is the production function approach. Production functions are statistical models that relate how changes in some ecosystem functions affect production of another good or service. These goods or services may have a market price, or the alternative methods described below can be used. This method may be able to account for non-linearity in the relationship between ecosystem functioning and services. The main challenge to this method is the need for good enough data describing the relationship and, even with such data, it can be very site specific.

Revealed preference (RP) techniques are used where people's choices can be observed and related back to market prices or where consumer surplus can be estimated from their behaviour. The travel cost method is used to estimate the value of sites to which people travel for recreation (including hunting, fishing and wildlife viewing). It is based on the theory that travel cost represents the price of access to the site. The distance travelled and number of trips can be modelled to represent the WTP of individuals for the site. Undertaking the survey may be costly. Hedonic pricing is a statistical modelling technique, which is most commonly used with house or land prices to determine the values of the surrounding environmental levels, such as air quality, distance to amenities or a clean water body, and to estimate the value of changes in these ecosystem services to the change in value of the house or land. Getting data of sufficient quality and reliability is often the biggest problem with using this technique.

Stated preference techniques are often used to estimate non-use values. For example, an individual may gain utility from the knowledge that the blue whale is protected and be willing to pay towards that protection, even though they may never even see or use a blue whale themselves. Stated preference techniques are based on constructed hypothetical markets through which individuals are asked to express their WTP for environmental goods and services. Contingent valuation is a stated preference method of valuing a single change to an environmental good or service. The change is described and the respondent is asked to pay via a charge or tax (the respondent is asked their WTP for positive changes or

their WTA for negative changes). In contrast, choice experiments are based on breaking a good or service down into a number of attributes and can be used to measure how respondents trade off between the various attributes. The values of different types and levels of attributes are measured by including a cost attribute.

These stated and revealed primary valuation methods can take time to implement and are often expensive to conduct. However, there is a secondary methodology known as value transfer that is both time and cost efficient (Brouwer, 2000). In this method, values are taken from the literature and their value is transferred from the original study site (where the primary research took place) to the policy site (where the value of the benefits is to be estimated). While the values can often be adjusted for differences between the sites (income differences, temporal differences, differences in affected population, etc.), there is still the possibility of an error in the estimated value. However, it can still provide a broad estimate of the value of the benefits delivered by ecosystem services (Johnston and Rosenberger, 2010).

For a more detailed examination of the different types of economic valuation techniques that are applicable to valuing ecosystem services, the reader is directed towards de Groot *et al.* (2002) or Hanley and Barbier (2009).

While more primary valuation studies need to be undertaken for all ecosystem typologies, especially within Europe, at a global scale terrestrial ecosystems have been studied more than coastal and marine ecosystems. There is often a clearer relationship between terrestrial ecosystems and the benefits they produce compared with marine or some coastal ecosystems, which tend to involve more non-linear (i.e. more complex) relationships between ecosystem functioning and the benefits they produce. Ecosystem services, their benefits and the relationships between ecosystem functioning and the benefits produced have been extensively studied for terrestrial ecosystems such as forests (Garrod and Willis, 1992; Cullinan *et al.*, 2011) and wetlands (Bateman and Langford, 1997; Ghermandi *et al.*, 2010).

Despite there being a low number of marine and coastal valuation studies relative to those for terrestrial ecosystems, there have been increased attempts to put values on the benefits generated by marine and

coastal ecosystem services in recent years. One of the first attempts was a paper by Costanza *et al.* (1997). They made an attempt to value the ecosystem services provided by all the ecosystems in the world and estimated a total value of US\$33 trillion¹⁹⁹⁷ per year (1997 prices). They estimated that the “total economic value” of coastal and marine ecosystems was \$20.9 trillion¹⁹⁹⁷ and it accounted for 63% of the world’s ecosystems “total economic value”, of which coastal systems alone contributed \$10.6 trillion¹⁹⁹⁷.

More recently, Barbier *et al.* (2011) undertook a review of five different estuarine and coastal ecosystems (coral reefs, seagrass beds, saltmarshes, mangroves, and sand beaches and dunes) and showed numerous examples of the various benefits produced by the ecosystems. Coral reefs generate US\$15,000–45,000 km⁻² of healthy coral reef in the Philippines from sustainable fish production (White *et al.*, 2000), while, in the Seychelles, an estimate of US\$88,000 total consumer surplus was generated for 40,000 tourist visits to its marine parks (Mathieu *et al.*, 2003). Examining saltmarshes, King and Lester (1995) estimated £15.27 ha⁻¹ year⁻¹ net income from livestock grazing in the UK, while, for the ecosystem service of lifecycle maintenance, US saltmarsh had values of US\$6471 per acre and \$981 per acre for recreational fishing for the east and west coasts, respectively, of Florida (Bell, 1997) and a marginal value product of US\$0.19–1.89 per acre in a Gulf Coast blue crab fishery (Freeman, 1991). For sand beaches and dunes, Huang *et al.* (2007) estimated a WTP of US\$4.45 per household for an erosion control programme to preserve 8 km of beach in Maine and New Hampshire. For recreation, a value of US\$166 per trip or US\$1574 per household/year was estimated for North Carolina beaches in the USA (Landry and Liu, 2009). This review showed that the various ecosystem services provided by marine and coastal ecosystems have high values associated with the benefits they produce.

Brenner *et al.* (2010) undertook a benefit transfer for the coastal zone of the Catalan coast, which examined four coastal and marine ecosystem types that covered 22% of the area under consideration. The yearly ecosystem value was estimated to be US\$3.2 billion (2004) for the coastal area of Catalan. In the UK, Lusetti *et al.* (2011) considered the value of managed coastal realignment scenarios (Humber estuary and Blackwater estuary) from an

ecosystem services perspective. The study found that for the Blackwater estuary there was a deep greening scenario that involved the creation of 10 times as much intertidal habitat (much of it saltmarsh, which could produce estimated net benefits of £74.83 million).

Looking at non-use values, Eggert and Olsson (2009) used a choice experiment with the attributes of coastal cod stock levels, bathing water quality levels and biodiversity levels to estimate the values traded off between these aspects of a marine ecosystem. McVittie and Moran (2010) also used a choice experiment to estimate the non-use values associated with the introduction of marine conservation areas within the UK. The McVittie and Moran study (2010) attributes included biodiversity, environmental benefits (such as carbon sequestration, water treatment and recreation) and restrictions to fishing and marine extractive industries. They also argued that non-use values compose a large segment of the values associated with changes to the marine environment because of their spatial remoteness relative to other ecosystems.

Also in the UK, Beaumont *et al.* (2010) included an economic valuation of the benefits of many marine and coastal ecosystem services as part of the UK NEA. For carbon sequestration, it was estimated that the current (2010) value is £19.9 million per year for ecosystems within the coastal margin and, for the marine waters in 2004, it was estimated to be worth £6.7 billion per year. For fisheries, the estimated value was £596 million per year in 2008, while recreational services were worth £17 billion based on 2002 data.

In Ireland, Bullock *et al.* (2008) undertook a valuation mainly of terrestrial ecosystem services particularly related to biodiversity but also included a section on marine and coastal ecosystems. Bullock *et al.* (2008) examined the provisioning services of fisheries

noting that, although the amounts of landings were declining, the value of landings had been maintained at about €180 million. In the same report, the provisioning services of aquaculture production were valued (€125 million) but, while seaweed and mærl production and the regulating service related to the prevention of harmful algal blooms were commented on, no value specific to an Irish context was available. Hynes *et al.* (2012) undertook a valuation exercise for Galway Bay, which used value transfer combined with an ecosystem approach to estimate the values of different ecosystems and the services they provide. The paper included a novel cultural adjustment approach, which showed that the lowest transfer error was 50% of the tests when the cultural adjustment was combined with a gross national income (GNI) adjustment. This study showed that the sea and beaches were the two most valuable ecosystems at €137.6 million and €45.3 million, respectively, using the combined GNI and cultural adjustment. The study also estimated, using the combined approach for the benefit transfer, that waste treatment (€136.8 million), non-use value (€34.8 million) and recreation (€34.5 million) were the most valuable ecosystem services for the area studied.

In what follows, an assessment of Ireland's marine and coastal ecosystem services and their values are presented. Using the CICES system as a guide, estimates for the quantity and value of provisioning, regulation and maintenance, and cultural ecosystem services were generated. In each case, those service benefits that can be valued are presented under the headings of data source, methodology used and results. We do not review those ecosystem services in this technical report where insufficient data are available to estimate the quantity of the ecosystem service or the value. We also provide some overarching guidelines for carrying out an ecosystem services assessment in Appendix 2.

2 Ireland's Provisioning Marine Ecosystem Services

2.1 Offshore Capture Fisheries

Ireland is located in UN Food and Agriculture Organization (FAO) major fishing area 27 (Atlantic, Northeast), which covers 4% of the world's ocean surface area and accounts for 10% of the world's capture fisheries, making it the second most productive area in the world (OSPAR Commission, 2009). The capture fisheries ecosystem service is measured in tonnes of fish landings and valued using market price data.

2.1.1 Data source

The main data source for the capture fisheries is from the Scientific, Technical and Economic Committee for Fisheries (STECF), which is the advisory body for the European Commission on fisheries management. The STECF in conjunction with the Joint Research Centre (JRC) and Member States under the Data Collection Framework (DCF) collects, manages and makes available a wide range of fisheries data needed for scientific advice. This disseminated data collected for the evaluation of the fishing effort regimes is the main source of data for the analysis of offshore capture fisheries and can be downloaded from the JRC Data Dissemination for Fisheries Dependent Information web page.²

It is also noted that the STECF dataset covers only data for EU landings. To look at non-EU fisheries taking place in the Irish Exclusive Economic Zone (EEZ), the International Council for the Exploration of the Sea (ICES) data for ICES areas VI and VII was examined using the ICES Official Nominal Catches 2006–2013 dataset.³

2.1.2 Methodology

There are a number of STECF datasets that cover the north-east Atlantic area and include Ireland. The data are available across various EU Member States and are available at the spatial scale of ICES statistical

rectangles (0.5° latitude by 1.0° longitude). As there is spatial overlap between datasets and they cannot be aggregated, it was decided to follow the approach taken by Gerristen and Lordan (2014).

The data used for the ICES statistical areas VIa and VIIa were taken from the Annex IIa dataset and the data used for ICES statistical areas VIb and VIIb–k were taken from the Western Waters dataset. The Western Waters data were stripped of the BSA (biologically sensitive area) data to avoid double counting. Owing to concern about the quality of data from boats under 15 m, which were traditionally not required to have vessel monitoring systems (VMS, used to allocate landings data across the rectangles), and boats under 10 m, which are not required to log their landings, only data from boats over 15 m were used for the offshore capture fisheries. Boats under 15 m are known as the inshore fleet and the vast majority work in Irish territorial waters (less than 12 nautical miles from the coast). The prices are based on those reported by Gerristen and Lordan (2014) and the Marine Institute Stock Book (MI and BIM, 2015). The reference year used is 2014. The Irish EEZ and the ICES rectangles used to estimate the Irish wild fisheries ecosystem services can be seen in Figure 2.1, and it is noted that some of these straddle the EEZ border between Ireland and the UK, which might lead to a slight overestimate of the offshore capture fisheries caught by boats longer than 15 m in the Irish EEZ.

For non-EU fisheries, the total tonnage for all offshore capture fisheries for ICES areas VI and VII was examined in 2014 and is estimated at 1,690,622 tonnes. The EU took 1,138,595 tonnes and the non-EU states (Russia, Norway, Faroe Islands, Iceland and Greenland) took 546,076 tonnes. Of this, 538,977 tonnes were blue whiting (*Micromesistius poutassou*; FAO code: WHB), making up 99% of the non-EU catch in ICES areas VI and VII. No other species was therefore considered.

2 <https://stecf.jrc.ec.europa.eu/dd/effort>

3 <http://www.ices.dk/marine-data/dataset-collections/Pages/Fish-catch-and-stock-assessment.aspx>

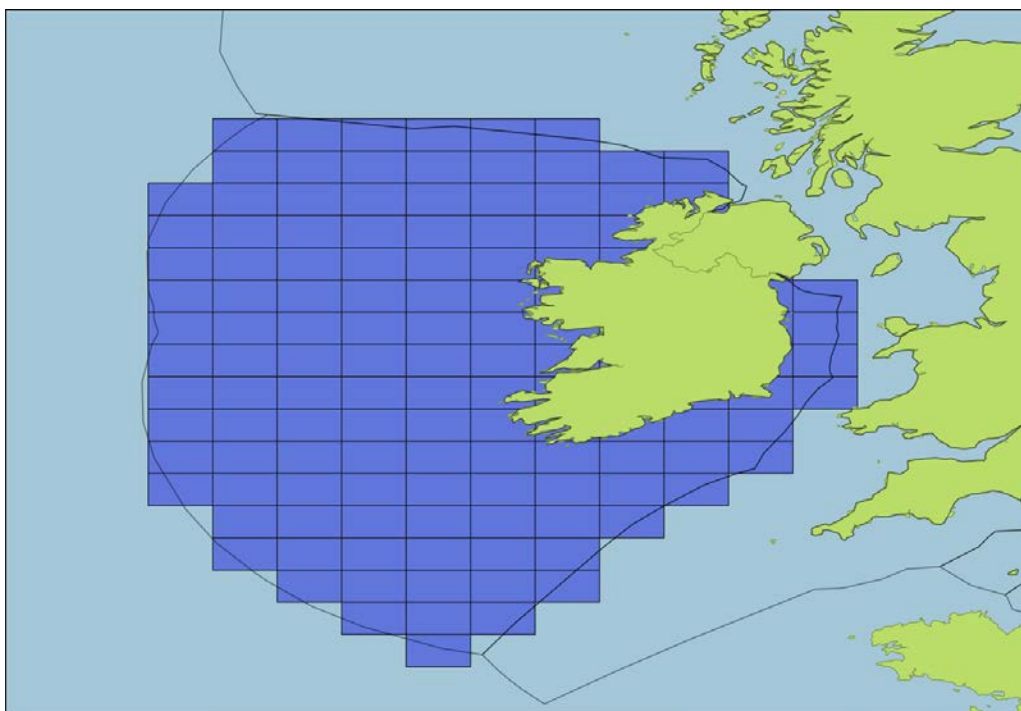


Figure 2.1. The dark blue rectangles show which ICES rectangles were included in estimating the value of Ireland's offshore fisheries.

To estimate the non-EU blue whiting catch within the Irish EEZ, maps of where blue whiting were caught showed that the vast bulk of the activity that occurred within the Irish EEZ was in ICES rectangles VII c2 and VI b2. ICES data for these areas showed that the only non-EU fishing nation catching blue whiting was Norway. From this data, it is estimated that approximately 80,000 tonnes of blue whiting was caught by Norway in the Irish EEZ in 2014. Note that non-EU catches are not accounted for in the maps in this report, which rely on STECF data alone.

2.1.3 Results

Table 2.1 shows a breakdown of the species landed from waters within the Irish EEZ for all vessels greater than 15m, ordered by value. As there were no individual-level prices available for some species, these were aggregated with "other species" from the STECF data, which means that the category "other species" is not included in the value of landings. This group makes up less than 0.3% of the offshore capture fisheries by landings and its value would be expected to be less than 2% of the total value of the offshore capture fisheries by boats longer than 15m. It is estimated that the top 10 valued species make up over 90% of the total value.

Table 2.1. Estimated annual landings and value for capture fisheries within the Irish EEZ for vessels longer than 15 m

Species	Landings (tonnes)	Estimated value (€)
Hake	33,496	81,033,688
Blue whiting	159,398	77,784,715
Mackerel	101,522	75,123,471
Nephrops	9639	52,459,978
Anglerfish/monkfish	15,757	51,296,108
Horse mackerel	67,266	42,684,084
Megrim	8098	24,379,551
Albacore tuna	9864	18,279,184
Whiting	7415	8,439,412
Haddock	4718	7,818,730
Herring	19,111	5,749,079
Cod	1868	4,518,946
Scallop	1357	2,683,604
Saithe	1196	2,196,076
Witch	1064	2,093,086
Ling	1696	2,074,902
Boarfish	16,491	2,020,027
Sole	221	1,973,941
Ray and skate	1435	1,850,055
Turbot	194	1,535,826
Lemon sole	518	1,363,738

Table 2.1. Continued

Species	Landings (tonnes)	Estimated value (€)
Pollack	783	1,255,350
Squid	539	870,419
Plaice	386	709,622
Sprat	2381	433,247
Black scabbardfish	496	343,286
Blackbelly rosefish	429	331,057
Conger eel	261	286,869
Grenadiers	155	130,964
Blue ling	86	73,230
Crab	483	739,204
Tusk	13	10,468
Other species	1399	–
Totals	469,735	472,541,917

As shown in Table 2.1 and in the map of ICES rectangle values (Figure 2.2), there is significant heterogeneity in the value that each species contributes. Looking at ICES rectangle value maps

of some of the top 10 species by value (Figure 2.3), patterns can be distinguished for certain species, which are linked to their characteristics and the characteristics of the ecosystem types they inhabit. For example, megrim is landed predominantly from the southern Irish EEZ, while blue whiting is more commonly caught in the north-west area of the EEZ.⁴ Nephrops is also very region specific, with major resources to the west of the Aran Islands, the south east and in Dublin Bay, while albacore tuna is mostly caught far off the south-western shores of Ireland. Table 2.2 shows the main beneficiaries from this provisioning service in terms of Member States' share in the resource by value and landings.

2.2 Inshore Capture Fisheries

The inshore capture fisheries are mainly based in the territorial waters that extend out to 12 nautical miles from the coast and are mainly composed of boats less than 15m. The vast majority of these target shellfish stocks (MI and BIM, 2015).

4 Note that only blue whiting caught by EU Member States is mapped.

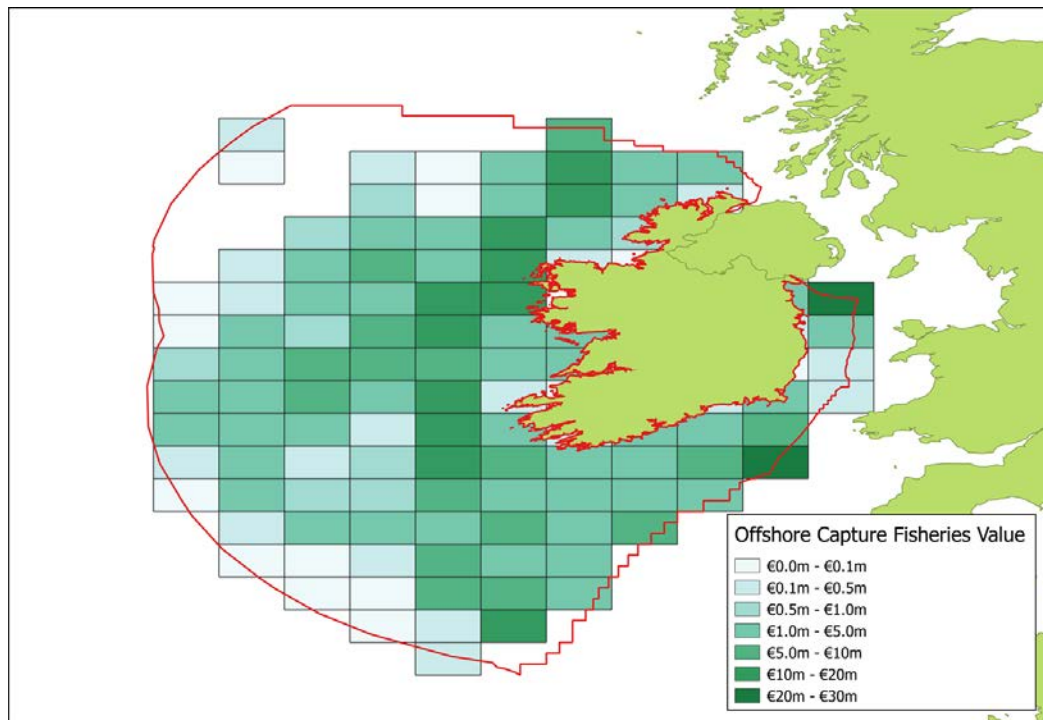


Figure 2.2. The estimated total landings value per ICES rectangle in millions of euros.

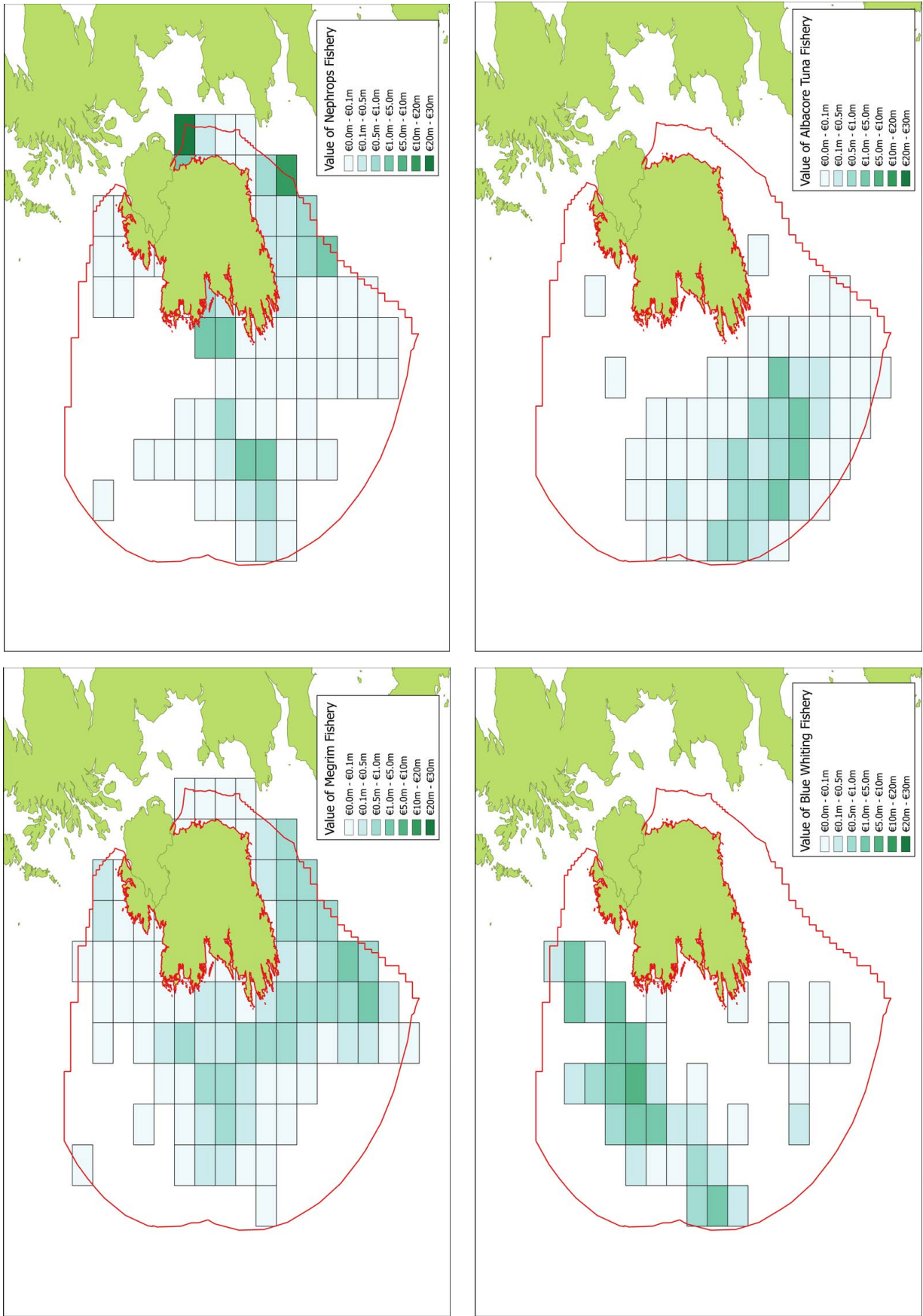


Figure 2.3. Value maps for megrim (top left), nephrops (bottom left) and blue whiting (top right), blue whiting (bottom left) and albacore tuna (bottom right).

Table 2.2. Offshore landings and value by Member State fishing in the Irish EEZ, 2014

	Estimated landings (tonnes)	Estimate value of landings (€)	% of total value	% of total landings
Belgium	417	1,546,003	0.3	0.1
Denmark	22,375	12,758,888	2.7	4.8
England	16,523	24,183,039	5.1	3.5
Spain	23,239	55,057,710	11.7	4.9
France	41,704	86,720,080	18.4	8.9
Germany	27,981	18,551,512	3.9	6.0
Ireland	156,735	155,879,060	33.0	33.4
Netherlands	34,453	20,774,560	4.4	7.3
Northern Ireland	7765	14,014,175	3.0	1.7
Scotland	58,543	44,017,690	9.3	12.5
Total EU	389,735	433,502,717	91.7	83.0
Non-EU	80,000	39,039,200	8.3	17.0
Total	469,735	472,541,917	100	100

2.2.1 Data source

The data for the shellfish and crustacean fisheries are based on the Shellfish Stocks and Fisheries Review 2014 (MI and BIM, 2015), using figures for the year 2013. This report focuses on selected shellfish and crustacean stocks in Ireland that are mainly distributed inside the national 12-nautical-mile territorial limit (except for crab and scallop, which are also fished outside the 12-nautical-mile limit) and that are nearly all targeted by vessels less than 15m.

2.2.2 Methodology

Both landings and price figures for the latest year with complete data (2013) were reproduced from the Shellfish Stocks and Fisheries Review 2014 (MI and BIM, 2015).

2.2.3 Results

Table 2.3 shows the estimated landings and the value of those landings at 2013 prices for the Irish inshore capture fisheries with estimated inshore landings of 14,421 tonnes valued at €42,112,820. Crayfish and lobster are the most valuable per tonne, with king scallop being the most valuable overall. Edible crab is the largest fishery by landings.

2.3 Aquaculture

Aquaculture is an important sector particularly in rural areas of the west of Ireland. Most of the aquaculture

Table 2.3. Estimated landings and value for the selected inshore fisheries in Ireland

Common name	2013 tonnes	2013 price per tonne (€)	2013 value (€)
King scallop	2584	5900	15,245,600
Edible crab	6510	1490	9,699,900
Lobster	374	12,720	4,757,280
Whelk	2660	1200	3,192,000
Shrimp	157	16,430	2,579,510
Razor clams	723	3540	2,559,420
Crayfish	34	35,000	1,190,000
Native oyster	214	4000	856,000
Velvet crab	365	1990	726,350
Queen scallop	285	1700	484,500
Periwinkle	218	2040	444,720
Spider crab	229	1080	247,320
Surf clam	37	3000	111,000
Shore crab	31	620	19,220
Total	14,421		42,112,820

Source: MI and BIM (2015). These values do not represent the total amounts or total value of Ireland's inshore fishery, as finfish capture by the inshore fleet is not recorded.

output produced relates to salmon, oyster and mussel farming and is mainly based on the west coast of Ireland. Salmon farming is generally carried out using cages suspended in the water. Oyster and mussel aquaculture operations usually use either bottom production methods (on the low shoreline or seabed) or, for mussels, suspended rope cultures.

2.3.1 Data source

The main data source for the aquaculture fisheries is the Bord Iascaigh Mhara (BIM) Annual Aquaculture Survey 2016 (BIM, 2016). It has data for both production and market price for aquaculture species in Ireland.

2.3.2 Methodology

The figures for the latest year with complete data (2015) are reproduced from the BIM Annual Aquaculture Survey 2016 (BIM, 2016).

2.3.3 Results

As can be seen from Table 2.4, Atlantic salmon is the most valuable farmed marine species in Ireland, while the Pacific oyster is the most valuable farmed shellfish,

Table 2.4. Irish aquaculture production and value 2015

Common name	Production (tonnes)	Value (€)
Atlantic salmon	14,004	97,111,893
Pacific cupped oyster	9018	35,252,032
Blue mussel	16,009	12,846,147
European flat oyster	471	2,583,000
Great Atlantic scallop	50	233,550
Other marine species	173	742,500
Total	39,725	148,769,122

Source: BIM Annual Aquaculture Survey 2016 (BIM, 2016).

Table 2.5. Aquaculture by type and county in 2015

County	Atlantic salmon (tonnes)	Pacific cupped oyster (tonnes)	European flat oyster (tonnes)	Blue mussel (tonnes)
Donegal	2873	2002	200	855
Sligo	–	142	–	–
Mayo	2128	1128	16	1286
Galway	5371	323	80	1043
Clare	–	240	–	20
Limerick	–	15	–	–
Kerry	–	533	175	2948
Cork	3601	816	–	6193
Waterford	–	2969	–	–
Wexford	31	432	–	2211
Louth	–	418	–	1453
Totals	14,004	9018	471	16,009

Source: BIM Annual Aquaculture Survey 2016 (BIM, 2016).

“–”, no production.

even though the quantity of blue mussels farmed is nearly double that of pacific oysters.

Figure 2.4 shows the distribution of salmon, oyster and mussel aquaculture by county around the coast of Ireland (BIM, 2016). These figures are presented in Table 2.5 and demonstrate the importance of this provisioning service to counties on the west coast in particular.

2.4 Algae/Seaweed Harvesting

Seaweeds, also known as macro-algae, are plant-like marine species and are generally found attached to hard substrates along the coast. They can be categorised on the basis of colour into three divisions: brown algae (Phaeophyceae), red algae (Rhodophyta) and green algae (Chlorophyta). In Ireland, seaweed is mainly harvested on the western seaboard, focused mainly on the counties of Donegal, Sligo, Mayo, Galway, Clare and Cork. There are many uses of the seaweed harvested in Ireland, but, following processing, it is primarily used as a food additive, for agriculture and aquaculture feed, as fertiliser and as an additive in the cosmetics industry (O’Toole and Hynes, 2014).

2.4.1 Data source

There are a variety of estimates for the volume of seaweed production in Ireland. It is estimated that there is an annual harvest of approximately 30,000 tonnes of

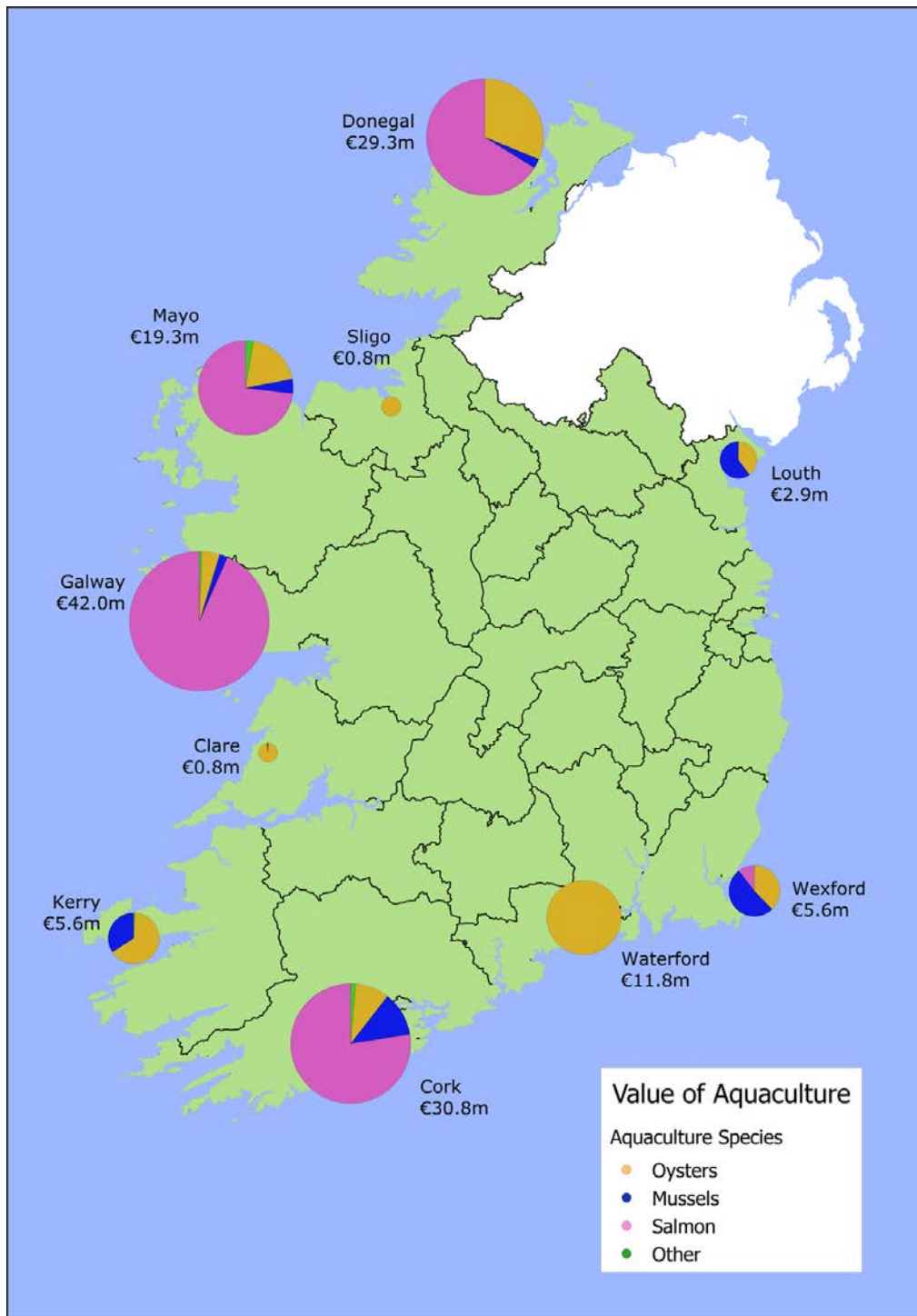


Figure 2.4. Value of Irish aquaculture activity by county.

seaweed in Ireland (FAO, 2014 ; O'Toole and Hynes, 2014) but it could be as high as 36,000–40,000 tonnes (Morrissey *et al.*, 2011; JCECG, 2015).

FAO estimates for 2012 (FAO, 2014) and the value estimated for 2012 was based on the figures from O'Toole and Hynes (2014).

2.4.2 Methodology

For this report, the quantity of the estimated harvest for the main types of seaweed was based on the UN

2.4.3 Results

The main species harvested is *Ascophyllum nodosum* (brown algae) and its main areas of production are

in the western bays and islands of Galway, Rutland Island, Sound in County Donegal, and Clew Bay in County Mayo (O'Toole and Hynes, 2014). The other less harvested species are *Fucus serratus* (brown algae), *Laminaria digitata* (brown algae), *Chondrus crispus* (red algae) and *Palmaria palmate* (red algae). Table 2.6 shows the estimated harvest production and value for the main types of seaweed for 2012.

2.5 Water for Non-drinking Purposes

The most significant type of non-drinking use for marine water identified in coastal, marine and estuarine ecosystems was the use of water for cooling a number of electricity generating stations in a number of estuaries around Ireland. Only the volume of seawater used is calculated. No monetary value is assigned to the use of this water.

2.5.1 Data source

Six power plants were identified as using cooling water in estuaries in Ireland. Data for each were based on Annual Environmental Reports (AERs) from the EPA, inspector reports by the EPA, grey literature on certain plants and some calculations made by the authors of the report. Details of the source for each plant are described in more detail in the methodology section (section 2.5.2).

2.5.2 Methodology

The method and further details for each power plant are given below.

Aghada generating station

The value for cooling water for Aghada generating station was estimated from the 2012 AER (http://www.epa.ie/licences/lic_eDMS/090151b280493736.pdf); 2012 was the only year cooling water volumes

were detailed in an AER. It was based on discharges from PE4 and PE19, which were identified in Aghada Generating Station Integrated Pollution Prevention and Control (IPPC)/Waste Licensing Review Form and Guidance Note for the purposes of EC Environmental Objectives (Surface Waters) Regulations 2009 (http://www.epa.ie/licences/lic_eDMS/090151b2804250a8.pdf) as cooling water outfall (Unit 1) and condenser cooling water, respectively. In 2012, the discharge of cooling water from PE4 was 57,840,000 m³ and from PE19 was 173,780,000 m³, giving a total of 231,620,000 m³ which is below the ELV (emission limit value) trigger of 280,320,000 m³.

Poolbeg generating station

The value for cooling water for Poolbeg generating station was estimated from the 2015 AER (http://www.epa.ie/licences/lic_eDMS/090151b28059c3e4.pdf). It was based on discharges from SW1, which was identified as a discharge for condenser cooling water in the inspector's report on a review of the licence in September 2012 (http://www.epa.ie/licences/lic_eDMS/090151b28045faf0.pdf). The value for 2015 was 50,642,736 m³.

Dublin Bay power plant

The value for cooling water for Dublin Bay power plant was estimated from the 2015 AER (http://www.epa.ie/licences/lic_eDMS/090151b2805acaaa.pdf). It was based on discharges from SW1, which was identified as a cooling water emission point in the inspector's report on a review of the licence in June 2012 (http://www.epa.ie/licences/lic_eDMS/090151b2804446b8.pdf). The value for 2015 was reported as 584,618 m³ day⁻¹, which was multiplied by 365 to give an annual estimate of 213,385,570 m³.

Tarbert

There was insufficient information available to estimate the cooling water used by Tarbet generating station.

Great Island

The value for cooling water for Great Island power station was estimated based on running hours and an estimate of cooling water used per hour from an

Table 2.6. Estimated seaweed harvest in Ireland

Species	2012 production (tonnes)	2012 value (€)
<i>Ascophyllum nodosum</i>	28,000	3,706,000
<i>Laminaria hyperborea</i>	1400	23,000
Red seaweeds	100	185,000
Total	29,500	3,914,000

environmental impact statement (EIS) for the new combined cycle gas turbine (CCGT) power plant. This was because there were no volumetric values reported for the volume of cooling water used in any recent AER. The estimated volume of cooling water used per hour was based on values reported in Table 14.8 in the EIS for the CCGT power plant (http://www.epa.ie/licences/lic_eDMS/090151b28035fbfd.pdf). For the existing heavy fuel oil (HFO) power plant units, it was reported that condenser cooling water used was 50,170 m³ h⁻¹ and for the newer CCGT plant it was 25,000 m³ h⁻¹. In the 2015 AER (http://www.epa.ie/licences/lic_eDMS/090151b2805b5cd1.pdf) the running hours for the HFO plant was 146 hours and for the CCGT plant was 4132 hours. Multiplying these figures by the estimates from Table 14.8 of the EIS gives an estimate of 89,964,820 m³ of cooling water used in 2015.

Moneypoint

The value for cooling water for Moneypoint power station was estimated based on running hours

and estimate of cooling water used per hour from a report by Connolly and Rooney (1997). The inspector's report on a review of the licence in October 2012 (http://www.epa.ie/licences/lic_eDMS/090151b2804610f2.pdf) identified discharge point SW8 as the discharge point for cooling water. However, there were no volumetric values reported for the volume of cooling water used in any recent AER. Therefore, the volume was estimated based on average running hours output (7261.7 h) for the three units reported for 2015 from the AER (http://www.epa.ie/licences/lic_eDMS/090151b2805b804d.pdf) and a figure of 83,160 m³ h⁻¹ cooling water used when Moneypoint was generating based on a report by Connolly and Rooney (1997). This produced an annual estimate of 603,880,200 m³.

2.5.3 Results

Table 2.7 shows the estimated annual amount of cooling water used by each of six power plants in estuaries in Ireland. The total amount of water used was estimated at nearly 1200 million m³.

Table 2.7. Details of water abstraction for cooling in Irish estuaries

Station name	Operator	Estimated maximum output (MW)	Cooling water source	Estimated volume (m ³)
Aghada generating station	ESB	960	Cork Harbour Estuary	231,620,000
Poolbeg generating station	ESB	463	Liffey Estuary	50,642,736
Dublin Bay power plant	Synergen Power Limited	403	Liffey Estuary	213,385,570
Tarbert generating station	SSE Generation Ireland Limited	626	Shannon Estuary	Not estimated
Great Island	SSE Generation Ireland Limited	240	Barrow/Suir Estuary	89,964,820
Moneypoint generating station	ESB	849	Shannon Estuary	603,880,200
Estimated total				1,189,493,326

3 Ireland’s Regulation and Maintenance Marine Ecosystem Services

3.1 Waste Services

Wastewater discharged from urban wastewater treatment plants (WWTPs) is used as a part-measure of the ecosystem services of waste treatment in Irish coastal and estuarine waters. Wastewater is not the only waste that is discharged to Irish coastal and estuarine waters and urban WWTPs are not the only sources, but they are the sources with the most available information. Wastewater is treated to different levels before discharge to the aquatic environment where it undergoes dilution and further biological processes to clean the water of pollutants such as organic waste, nitrogen and phosphorus. Too much of these pollutants can lead to excess algal growth and in turn anoxic conditions in the water. It is noted that there are limits to what the aquatic environment can process in terms of our wastewater and it is also noted that, when thresholds are exceeded, ecosystems and the services they generate can decline or cease.

3.1.1 Data source

The data for wastewater treatment were based mainly on AERs for 2015 and, where there was not enough data from the AERs, EPA inspectors’ reports and applications for wastewater discharge licences were used to estimate the population equivalent (PE) of the agglomerations; estimates were generated as detailed in the methodology section (section 3.1.2). The sources for each of the 143 agglomerations are available in Appendix 1. Estimated values are shown in italics in Appendix 1.

The method of valuing this ecosystem service is based on the cost avoided if society had to provide the same water treatment services, such as the removal of excess nitrogen and phosphorus from the wastewater and the reduction of biochemical oxygen demand (BOD; a measure of organic waste), here treated as a pollutant. Hernandez-Sancho *et al.* (2010) estimated the shadow price of treating a kilogram of each of the examined pollutants to a level suitable for reuse of the water. The values have been adjusted for inflation and are shown in Table 3.1. Note that these values are

based on operating costs and do not include capital expenditure.

3.1.2 Methodology

Using the coastal and transitional water bodies defined in the Water Framework Directive (WFD, 2000/60/EC) and the EPA urban wastewater treatment spatial databases (available online: <http://gis.epa.ie/>), WWTPs near the coast that had wastewater discharge licences (required for agglomerations over 500 PE) or had applied for licences were chosen and this produced 182 agglomerations. An examination of the licence application files, EPA inspectors’ reports and AERs (available online: <http://www.epa.ie/terminalfour/wwda/index.jsp>) reduced the number directly discharging into coastal and estuarine waters to 143 agglomerations (see Figure 3.1). Details of these agglomerations are shown in Appendix 1 along with the estimated effluent flows and estimates of the yearly BOD₅ (5-day BOD, a measure of organic waste), total nitrogen and total phosphorus with the receiving WFD water body and type of water body (coastal or estuarine).

For those agglomerations with no or only preliminary treatment, the figures in Table 3.2 (based on Kiely, 2007) were used to estimate the yearly emissions based on PE reported in the AER, application or the EPA inspector’s report. For those agglomerations with primary treatment, the figures in Table 3.3 were used, which assume, as per Kiely (2007), that BOD is reduced by 30% and total nitrogen and total phosphorus are both reduced by 10%.

Table 3.1. Shadow prices of removing a kilogram of each pollutant (values from Hernández-Sancho *et al.*, 2010)

Pollutant removed	Shadow price (€ per kg removed) (2015 prices)
BOD	€0.07/kg
Nitrogen	€30.93/kg
Phosphorus	€93.63/kg

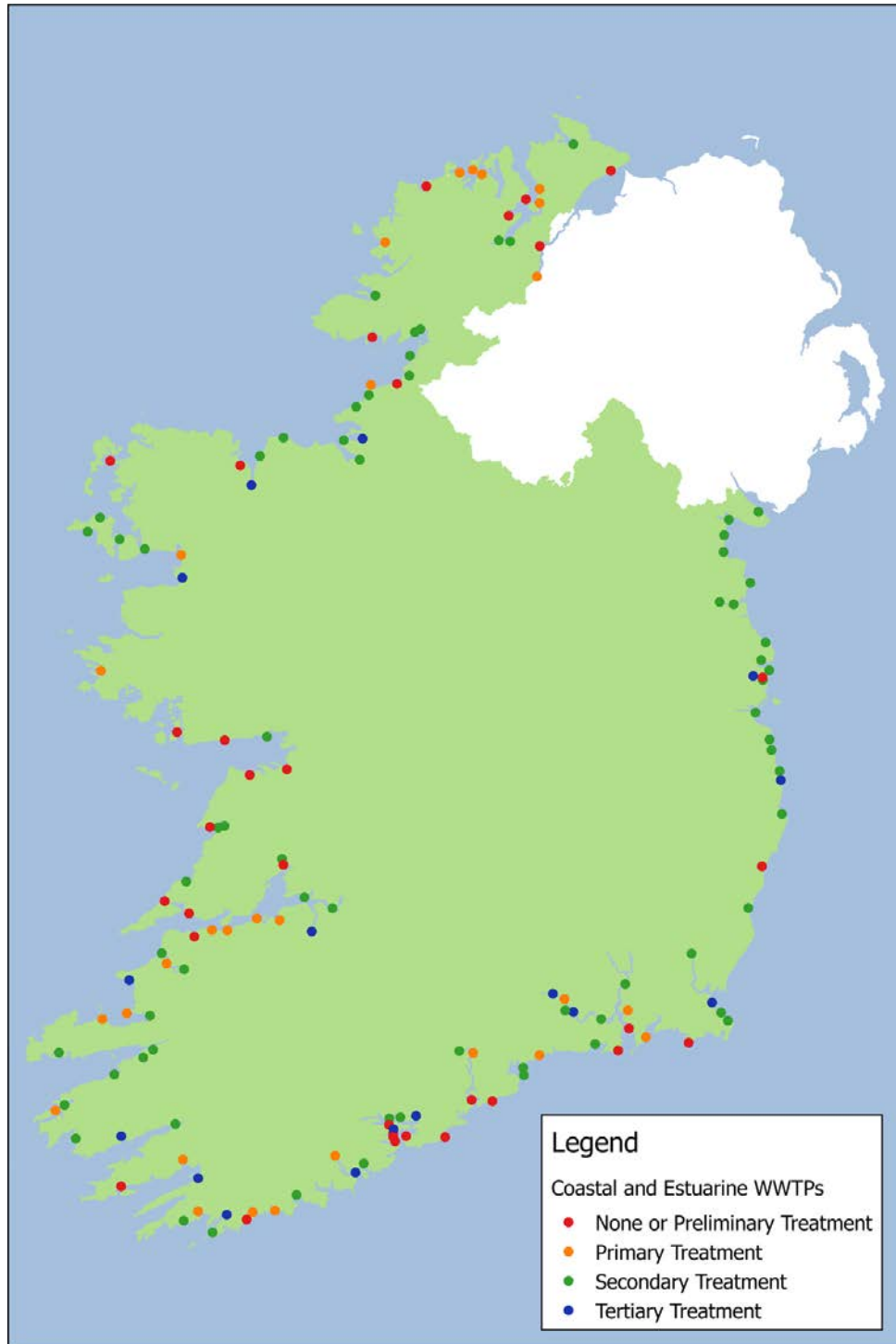


Figure 3.1. Coastal and estuarine WWTPs in Ireland.

Table 3.2. Assumptions for untreated wastewater discharges quantities (Kiely, 2007)

Pollutant	kg PE ⁻¹ day ⁻¹
cBOD	0.06
Nitrogen	0.01
Phosphorus	0.002

cBOD, carbonaceous BOD.

Table 3.3. Assumptions for primary treated wastewater discharges quantities (Kiely, 2007)

Pollutant	kg PE ⁻¹ day ⁻¹
cBOD	0.042
Nitrogen	0.009
Phosphorus	0.0018

For the agglomerations treated to secondary and tertiary levels, regression analysis was used to estimate the emissions for total nitrogen and total phosphorus based on PE and BOD emissions for the year. This led to the six regressions detailed below. The data for each were based on the details gathered through the AERs and were separated into three groups based on the level of treatment: secondary treatment; tertiary nitrogen removal and tertiary nitrogen and phosphorous removal; and, finally, tertiary phosphorous removal.

The total emissions of nitrogen and total phosphorus were estimated for Sneem WWTP (licence D0285) based on an ordinary least squares (OLS) regression analysis using the information from other plants with tertiary phosphorus removal (Tables 3.4 and Table 3.5)

and without an intercept term. The results are shown below.

The emissions of total nitrogen and total phosphorus were estimated for Midleton WWTP (licence D0056), Ballyheigue (licence D0186) and Bantry (licence D0168) based on an OLS regression analysis using the information from other plants with tertiary nitrogen removal and tertiary nitrogen and phosphorus removal and without an intercept term (Tables 3.6 and Table 3.7). The results are shown below.

The total nitrogen and total phosphorus emissions were estimated for 15 WWTPs that were missing data for secondary treatment based on an OLS regression analysis using the information from other WWTPs treating to secondary treatment level and without the

Table 3.4. Regression for estimating nitrogen emissions for plants with tertiary phosphorus removal

Dependent variable: kg N year ⁻¹				
Coefficients	Estimate	Standard error	t-value	p-value
PE (2015)	3.7763	0.5552	6.802	0.00244
kg BOD year ⁻¹	-1.025	0.3308	-3.099	0.03627
Adjusted R-squared statistic	0.9466			
F-statistic	54.16			
n	6			

Table 3.5. Regression for estimating phosphorus emissions for plants with tertiary phosphorus removal

Dependent variable: kg P year ⁻¹				
Coefficients	Estimate	Standard error	t-value	p-value
kg BOD year ⁻¹	0.41336	0.06608	6.255	0.00333
PE (2015)	-0.11086	0.03937	-2.816	0.04803
Adjusted R-squared statistic	0.938			
F-statistic	46.42			
n	6			

Table 3.6. Regression for estimating nitrogen emissions for plants with tertiary nitrogen removal

Dependent variable: kg N year ⁻¹				
Coefficients	Estimate	Standard error	t-value	p-value
PE (2015)	-0.08292	0.22136	-0.375	0.7233
kg BOD year ⁻¹	2.56201	0.687	3.729	0.0136
Adjusted R-squared statistic	0.9784			
F-statistic	159.2			
n	7			

Table 3.7. Regression for estimating phosphorus emissions for plants with tertiary nitrogen removal

Dependent variable: kg P year ⁻¹				
Coefficients	Estimate	Standard error	t-value	p-value
PE (2015)	0.05247	0.05517	0.951	0.395
kg BOD year ⁻¹	-0.01382	0.17129	-0.081	0.94
Adjusted R-squared statistic	0.7574			
F-statistic	10.37			
n	6			

Table 3.8. Regression for estimating nitrogen emissions for plants with secondary treatment level

Dependent variable: kg N year ⁻¹				
Coefficients	Estimate	Standard error	t-value	p-value
PE (2015)	1.1008	0.2365	4.655	0.0000234
kg BOD year ⁻¹	0.2911	0.1198	2.429	0.0187
Adjusted R-squared statistic	0.9746			
F-statistic	1016			
n	53			

Table 3.9. Regression for estimating phosphorus emissions for plants with secondary treatment level

Dependent variable: kg P year ⁻¹				
Coefficients	Estimate	Standard error	t-value	p-value
PE (2015)	0.105243	0.013491	7.801	0
kg BOD year ⁻¹	0.105919	0.006836	15.494	0
Adjusted R-squared statistic	0.9976			
F-statistic	10990			
n	53			

intercept term (Tables 3.8 and Table 3.9). The results are shown in italics in Appendix 1.

3.1.3 Results

Based on the AERs shown in Appendix 1 and including the missing data as estimated above (section 3.1.2), the estimated totals for pollutants discharged into Irish coastal and estuarine waters for 2015 are shown in Table 3.10.

The shadow prices of Hernandez-Sancho *et al.* (2010) were used as an estimate of the cost avoided by not having to bring the discharged water from these water treatment services up to full re-use quality. By multiplying the shadow prices represented in Table 3.1 by the total amount of wastewater pollutants discharged (Table 3.10), the value of the ecosystem

Table 3.10. Estimated totals for pollutants discharged into Irish coastal and estuarine waters for 2015

Pollutant	Total (kg)
BOD	9,350,642
Total nitrogen	6,834,783
Total phosphorus	1,118,739

service of wastewater treatment in Irish waters is estimated as shown in Table 3.11.

It should be noted that the values estimated in Table 3.11 are likely to be an underestimate of the value of the waste treatment service performed by the coastal and marine ecosystems because of other sources of wastewater, including agricultural run-off, septic tanks in rural coastal areas and discharges from rivers. It

Table 3.11. The estimated annual value of the waste treatment ecosystem service for each pollutant

Pollutant removed	Total amount discharged (kg)	Estimated value of ecosystem service (€)
BOD	9,350,642	638,252
Nitrogen	6,834,783	211,377,302
Phosphorus	1,118,739	104,751,290
Total		316,766,844

should also be noted that there are many other types of waste that are discharged to the seas, such as accidental spillage of chemicals and litter, which were not accounted for in this analysis.

3.2 Coastal Defence

The ecosystem service of coastal defence (also known as mediation of flows under CICES) is the preventative or moderating effect that certain ecosystems can have on infrequent natural hazards, thus reducing the level of harm imposed on life, health or property. For coastal areas, these natural hazards often take the form of storms, storm surges and/or flooding. Many ecosystems can act as physical barriers to dampen or reduce the energy hitting the inland portion of the seashore. Such ecosystems include reefs, seagrasses, kelp beds/forests, dunes and saltmarshes.

3.2.1 Data source

Based on Coordination of Information on the Environment (CORINE) data, saltmarsh area was available for saltmarshes larger than 25 ha.⁵ Sixty-four sites were identified from the CORINE dataset and, using QGIS software, the land use of the land bordering each of the 64 saltmarsh sites was measured to determine the defensive length of the saltmarsh. Where saltmarsh bordered water or intertidal flats, no coastal protection service was deemed to be present. In addition, four sites were deemed not to provide a coastal defence ecosystem service, as they were adjoining coastal lagoons and were not exposed directly to the sea. Another site was also omitted on Inishmurray Island off County Sligo, as there were no inhabitants on the island. This left

59 sites (details of each of these sites are shown in Table 3.12).

3.2.2 Methodology

Following the approach taken by Beaumont *et al.* (2010), only one ecosystem (saltmarsh) was examined in relation to its role in reducing disturbance related to waves and storms. Saltmarsh attenuates both waves and storm surges thereby reducing the energy hitting the seashore, which in turn means that the flood defences needed are lower than those required on an exposed shoreline. This method of valuation is known as the “replacement cost” approach, as it assumes that the seashore defences would have to be replaced or upgraded to provide the same function as a saltmarsh-protected seashore.

King and Lester (1995) estimated that a saltmarsh of minimum 80m width would reduce the capital cost of a sea wall by between €400,000 and €800,000 per hectare (2015 prices) and incurred maintenance costs of €8000 per hectare per year (2015 prices). However, to multiply this by the total area of Irish saltmarsh, as was done by Beaumont *et al.* (2010), would overestimate this ecosystem service, as the average estimated width of the Irish saltmarsh for which data are available is about 400m. Dividing 1 ha (10,000 m²) by 80 m gives 125m, which, divided by the per hectare figure above, gives a capital cost per linear metre of seashore protected by saltmarsh of €3200 to €6400. This compares to the King and Lester (1995) linear per metre costs of €3500 to €6200. Using the midpoint of these figures gives a value for capital cost (i.e. the value of putting in coastal defences if there was no saltmarsh) of €4800 and maintenance costs of €64 per metre length per year.

⁵ King and Lester's (1995) values are based on a minimum saltmarsh width of 80 m. In the analysis presented here, no saltmarshes were found to be have an average width less than 80 m, but some smaller saltmarshes not classified using the CORINE data, either in area (because of the linear nature of saltmarsh creation) or in width, may still provide valuable coastal defence ecosystem services in certain areas. This is highlighted as a limitation to the methodology used here and an area for future research.

Table 3.12. Breakdown of estimated protected lengths of CORINE landcover types by saltwater marsh in Ireland

CORINE ID	County	Location	Area (ha)	Total estimated protected length (m)	Protected CORINE code	Protected CORINE length (m)	Protected CORINE code	Protected CORINE length (m)	Protected CORINE code	Protected CORINE length (m)
IE_4754	Cork	Inchydoney	43	2003	231	2003				
IE_4755	Cork	Lislevane	61	4365	231	4365				
IE_4756	Kerry	Waterville	97	4045	231	3476	412	569		
IE_4757	Cork	Cork City, Tivoli	41	3620	243	1393	211	1085	122	891
IE_4758	Kerry	Cahersiveen	26	1594	231	953	243	641		
IE_4759	Kerry	Killorglin	58	3954	231	3954				
IE_4760	Kerry	Killorglin	60	2449	243	1895	231	554		
IE_4761	Kerry	Cromane	29	524	231	524				
IE_4762	Kerry	Inch Beach	163	6847	331	4498	331	2348		
IE_4763	Kerry	Tralee Bay	59	3306	231	3306				
IE_4764	Kerry	Tralee Bay	122	413	231	413				
IE_4765	Kerry	Tralee	53	2921	231	2551	112	371		
IE_4766	Kerry	Fenit	56	3579	231	1684	331	1295	211	443
IE_4767	Kerry	Ballylongford	33	2890	231	2890				
IE_4768	Kerry	Ballylongford	26	2003	324	1207	231	797		
IE_4769	Clare	Carrigaholt	29	1990	112	1066	231	924		
IE_4770	Clare	Querrin	75	2117	231	2117				
IE_4771	Limerick	Limerick City	128	7133	231	7133				
IE_4772	Clare	Termon	137	8794	231	7658	243	1136		
IE_4773	Clare	Moyasta	97	4508	231	4508				
IE_4774	Clare	Two Mile Inn	149	9869	231	9254	122	615		
IE_4775	Clare	Shannon	27	1925	231	1925				
IE_4776	Clare	Shannon	194	4839	231	2491	321	2146	243	202
IE_4777	Clare	Ballynacally	87	1358	231	1358				
IE_4778	Clare	Lisheen	71	6924	231	6924				
IE_4779	Clare	Clarecastle	328	4462	231	4462				
IE_4780	Clare	Latoon	37	2197	231	2197				
IE_4781	Clare	Lahinch	293	10,834	231	9337	142	1497		
IE_4782	Galway	Kinvarra	45	3521	231	3521				
IE_4783	Galway	Kilcolgan	33	3849	231	3849				
IE_11172	Cork	Redbarn	183	8321	231	5773	112	1722	324	827
IE_11173	Cork	Youghal	69	2782	121	1079	112	937	231	766

Table 3.2. Continued

CORINE ID	County	Location	Area (ha)	Total estimated protected length (m)	Protected CORINE code	Protected CORINE length (m)	Protected CORINE code	Protected CORINE length (m)	Protected CORINE code	Protected CORINE length (m)
IE_11174	Waterford	Clashmore	64	2878	231	2878				
IE_11175	Waterford	Ballinatray	38	2294	211	1289	311	1006		
IE_11176	Wexford	Lady's Island	72	0						
IE_11177	Wexford	Tacumshin	82	0						
IE_11178	Wexford	Mountpill	213	0						
IE_11179	Kilkenny	Rochestown	26	1535	231	1535				
IE_11180	Wexford	Castlebridge	78	3453	112	1715	231	1492	313	245
IE_11181	Wicklow	Wicklow Town	31	2092	231	1805	211	287		
IE_11182	Wicklow	Newcastle	161	5154	231	2673	211	1686	242	638
IE_11183	Dublin	Bull Island	108	4597	142	3572	331	1025		
IE_13837	Mayo	Murrisk	56	3223	243	2091	324	1132		
IE_13838	Mayo	Mullranny	25	952	243	952				
IE_13839	Sligo	Ballysadare	40	1805	231	1482	122	323		
IE_13840	Sligo	Ballysadare	49	1689	231	1689				
IE_13841	Mayo	Castlelacken	140	4957	231	4957				
IE_13842	Sligo	Drumcliff	35	1708	231	1708				
IE_13843	Sligo	Inishmurray	36	0						
IE_13844	Sligo	Mullaghmore	72	2671	231	2210	324	461		
IE_13845	Donegal	Ardara	75	3065	412	2107	231	688	331	271
IE_18754	Dublin	Portmarnock	65	3462	211	1160	142	1007	112	766
IE_18755	Dublin	Malahide	56	1400	142	1400				
IE_18756	Dublin	Lusk	77	3696	211	3696				
IE_18757	Louth	Drogheda	33	1294	313	374	211	818	112	101
IE_18758	Louth	Dromiskin	130	3049	211	3049				
IE_18759	Louth	Dundaik	220	4525	231	2833	211	1009	112	682
IE_18760	Louth	Dundaik	93	2517	231	2517				
IE_18761	Donegal	Ballyshannon	27	1421	331	775	231	646		
IE_18762	Donegal	Burnfoot	38	1651	231	1651				
IE_18763	Donegal	Derrybeg	36	2899	112	1529	242	1010	331	360
IE_18764	Donegal	Ards	39	2110	313	1822	243	287		
IE_18765	Donegal	Dunfanaghy	32	0						
IE_18766	Donegal	Ballyliffen	28	1799	231	1799				

3.2.3 Results

Based on the 59 sites listed in Table 3.12 with a total area of 4744 ha, the total protected length was estimated at 201,830m with an average length of protected area of 3420m. Table 3.13 shows the breakdown of the land use protected by saltmarsh. The majority of land use is extensive, with agricultural and pastures making up 67% of the land use protected.

Two types of protected land are considered: the first is CORINE level 1 "artificial surfaces" land use type (a protected length of 19,379m) and the second is CORINE level 1 "agricultural areas" (a protected length of 159,860 m), giving a protected length of 179,239 m.

Multiplying the above protected length estimate bordered by saltmarsh by the estimated values generated above for the capital costs gives a value of €860 million, and multiplying the protected lengths by the value for maintenance costs gives an estimated reduction in the cost of maintaining coastal defences fronted by saltmarsh of €11.5 million per year.

3.3 Lifecycle and Habitat Services

Usages of certain habitats are temporally defined and support species only for specific stages of their lifecycles (e.g. as breeding or spawning areas for

adults or as nursery areas for juvenile animals). Failing to account for this when examining the value of an ecosystem may have potentially negative effects for benefits arising in other ecosystems.

The BSA located off the southern Irish coast is a limited Marine Protected Area, which aims to protect the nursery and spawning grounds of a number of commercial fish species, particularly hake, but also cod, haddock and herring. This protection is provided by restricting fishing effort within the BSA (MI, 2006). Another example is the EU Birds Directive (2009/147/EC), which designates Special Protection Areas (SPAs) for the protection of endangered species of wild birds; particularly protecting migratory species. In Ireland, there are many coastal SPAs including those protecting the breeding grounds of the Manx shearwater and the storm petrel. The SPAs form part of the Natura 2000 network of protected sites and these can overlap with Special Areas of Conservation (SACs), which provide protection to habitats and species under the EU Habitats Directive (92/43/EEC).

3.3.1 Data source

In Ireland, 60 habitats and 25 species are protected under the Habitats Directive and there are 423 protected sites covering 1,355,624 ha. While the BSA and SPAs are discussed, only SACs were used

Table 3.13. Land cover type protected by saltmarsh in Ireland

Land use type protected (CORINE level 2 codes)	CORINE level 1 code	Estimated length of coast protected (m)	Percentage of total land use type protected
Pastures (231)	Agricultural areas	134,957	67
Non-irrigated arable land (211)	Agricultural areas	14,601	7
Beaches, dunes, sands (331)	Forest and semi-natural areas	10,630	5
Discontinuous urban fabric (112)	Artificial surfaces	8938	4
Land principally occupied by agriculture, with significant areas of natural vegetation (243)	Agricultural areas	8645	4
Sport and leisure facilities (142)	Artificial surfaces	7517	4
Transitional woodland–shrub (324)	Forest and semi-natural areas	3646	2
Peat bogs (412)	Forest and semi-natural areas	2691	1
Mixed forest (313)	Forest and semi-natural areas	2455	1
Natural grasslands (321)	Forest and semi-natural areas	2158	1
Road and rail networks and associated land (122)	Artificial surfaces	1839	1
Complex cultivation patterns (242)	Agricultural areas	1657	1
Industrial or commercial units (121)	Artificial surfaces	1085	1
Broad-leaved forest (311)	Forest and semi-natural areas	1011	1

as a proxy indicator for the ecosystem services of lifecycle and habitat services to avoid double counting of protected areas. To identify SACs that offered protection to coastal, marine and estuarine ecosystems, habitat types associated with these based on Annex I of the EU Habitats Directive were identified. These are shown in Table 3.14.

3.3.2 Methodology

Based on the Annex 1 habitat types in Table 3.14, a search of SAC sites that included these habitat types produced 126 sites that protect all or part of a coastal, marine or estuarine ecosystem, listed in Table 3.15. The SAC search was based on sites listed in the Natura 2000 database for Ireland (NPWS, 2016).

3.3.3 Results

An examination of sites that protect all or part of a coastal, marine or estuarine ecosystem identified 126 sites (30% of total sites) covering 844,383 ha (62% of the total protected area) and are shown in Table 3.15.

3.4 Climate Regulation

The oceans help to moderate the effects of climate change on the atmosphere and terrestrial ecosystems by having absorbed about 90% of excess heat input between 1961 and 2003 (Nolan *et al.*, 2010) and also by absorbing greenhouse gases. The most important greenhouse gases are water vapour, carbon dioxide, methane and nitrous oxide. In this report, only the value of marine and coastal ecosystems absorbing carbon dioxide (CO₂) (also known as carbon absorption) is examined. As in the case of Canu *et al.* (2015), the air–sea CO₂ exchanges are regarded in this study as “additional, spatially distributed, sources (or sinks) of the ecosystem service which translate into a cost (or benefit) for society by building up (or

Table 3.14. Coastal, marine and estuarine habitat types based on Annex I of the EU Directive on the Conservation of Habitat, Flora and Fauna (92/43/EEC)

Habitat Code	Coastal, marine or estuarine habitat type protected under Annex I of the Habitats Directive
1210	Annual vegetation of drift lines
2150	Atlantic decalcified fixed dunes (<i>Calluno-Ulicetea</i>)
1330	Atlantic salt meadows (<i>Glaucopuccinellietalia maritimae</i>)
1150	Coastal lagoons
2140	Decalcified fixed dunes with <i>Empetrum nigrum</i>
2170	Dunes with <i>Salix repens</i> subsp. <i>argentea</i> (<i>Salix arenariae</i>)
2110	Embryonic shifting dunes
1130	Estuaries
2130	Fixed coastal dunes with herbaceous vegetation (grey dunes)
2190	Humid dune slacks
1160	Large shallow inlets and bays
21a0	Machairs (in Ireland)
1420	Mediterranean and thermo-Atlantic halophilous scrubs (<i>Sarcocornetea fruticosi</i>)
1410	Mediterranean salt meadows (<i>Juncetalia maritimi</i>)
1140	Mudflats and sandflats not covered by seawater at low tide
1220	Perennial vegetation of stony banks
1170	Reefs
1310	Salicornia and other annuals colonising mud and sand
1110	Sandbanks which are slightly covered by sea water all the time
2120	Shifting dunes along the shoreline with <i>Ammophila arenaria</i> (white dunes)
1320	Spartina swards (<i>Spartinion maritimae</i>)
8330	Submerged or partly submerged sea caves
1230	Vegetated sea cliffs of the Atlantic and Baltic coasts

reducing) the concentration of greenhouse gases in the atmosphere that are responsible for climate change”.⁶

6 The reason for the use of absorption in this report is that CO₂ transfer across the water/air boundary for some ecosystems was used to measure the removal of CO₂ from the atmosphere. This CO₂ is not locked away from the ecological system but instead can contribute to ocean acidification, which itself is an ecosystem disservice or cost. In addition, we are focused on the flow of the service in just one year, which is reflected to some extent by the net flux (air–sea gas exchange) over the period. The contribution of physical (abiotic) processes to carbon sequestration could be either positive or negative in any given period and is only one element in the carbon cycle. The locking of the carbon away in true sequestration will take place through a more complex process over a much longer time. Therefore, the estimates presented here will be an underestimate of the total carbon sequestration value of the marine environment.

Table 3.15. SAC site name protecting all or part of a coastal, marine or estuarine ecosystem

Site code	SAC site name protecting all or part of a coastal, marine or estuarine ecosystem	Area (ha)
IE0000020	Black Head-Poulsallagh Complex	7805
IE0000036	Inagh River Estuary	391
IE0000077	Ballymacoda (Clonpriest and Pillmore)	487
IE0000091	Clonakilty Bay	508
IE0000097	Lough Hyne Nature Reserve and Environs	451
IE0000101	Roaringwater Bay and Islands	14,259
IE0000109	Three Castle Head to Mizen Head	342
IE0000111	Aran Island (Donegal) Cliffs	518
IE0000133	Donegal Bay (Murvagh)	1810
IE0000138	Durnesh Lough	357
IE0000147	Horn Head and Rinclevan	2344
IE0000154	Inishtrahull	471
IE0000164	Lough Nagreany Dunes	221
IE0000181	Rathlin O'Birne Island	812
IE0000189	Slieve League	3926
IE0000190	Slieve Tooley/Tormore Island/Loughros Beg Bay	9435
IE0000191	St. John's Point	1079
IE0000194	Tranarossan and Melmore Lough	654
IE0000197	West of Ardara/Maas Road	6739
IE0000199	Baldoyle Bay	539
IE0000202	Howth Head	375
IE0000204	Lambay Island	405
IE0000205	Malahide Estuary	810
IE0000206	North Dublin Bay	1475
IE0000208	Rogerstown Estuary	586
IE0000210	South Dublin Bay	742
IE0000212	Inishmaan Island	793
IE0000213	Inishmore Island	14,666
IE0000268	Galway Bay Complex	14,409
IE0000278	Inishbofin and Inishshark	2795
IE0000328	Slyne Head Islands	2385
IE0000332	Akeragh, Banna and Barrow Harbour	1204
IE0000335	Ballinskelligs Bay and Inny Estuary	1629
IE0000343	Castlemaine Harbour	8687
IE0000370	Lough Yganavan and Lough Nambrackdarrig	272
IE0000375	Mount Brandon	14,355
IE0000455	Dundalk Bay	5236
IE0000458	Killala Bay/Moy Estuary	2182
IE0000470	Mullet/Blacksod Bay Complex	14,066
IE0000472	Broadhaven Bay	9075
IE0000484	Cross Lough (Killadoon)	57
IE0000500	Glenamoy Bog Complex	12,902
IE0000507	Inishkea Islands	1230
IE0000516	Lackan Saltmarsh and Kilcummin Head	540
IE0000622	Ballysadare Bay	2145
IE0000625	Bunduff Lough and Machair/Trawalua/Mullaghmore	4389
IE0000627	Cummeen Strand/Drumcliff Bay (Sligo Bay)	4919
IE0000665	Helvick Head	205

Table 3.15. Continued

Site code	SAC site name protecting all or part of a coastal, marine or estuarine ecosystem	Area (ha)
IE0000671	Tramore Dunes and Backstrand	753
IE0000696	Ballyteige Burrow	703
IE0000697	Bannow Bay	1326
IE0000700	Cahore Polders and Dunes	265
IE0000704	Lady's Island Lake	540
IE0000707	Saltee Islands	15,809
IE0000709	Tacumshin Lake	559
IE0000710	Raven Point Nature Reserve	595
IE0000714	Bray Head	264
IE0000729	Buckronev-Brittis Dunes and Fen	321
IE0000764	Hook Head	16,940
IE0000781	Slaney River Valley	6020
IE0001021	Carrowmore Point to Spanish Point and Islands	4238
IE0001040	Barley Cove to Ballyrisode Point	795
IE0001058	Great Island Channel	1443
IE0001061	Kilkeran Lake and Castlefrenke Dunes	98
IE0001090	Ballyness Bay	1236
IE0001141	Gweedore Bay and Islands	6016
IE0001190	Sheephaven	1842
IE0001195	Termon Strand	87
IE0001228	Aughrusbeg Machair and Lake	422
IE0001230	Courtmacsherry Estuary	735
IE0001257	Dog's Bay	141
IE0001275	Inisheer Island	552
IE0001309	Omey Island Machair	229
IE0001459	Clogher Head	24
IE0001482	Clew Bay Complex	11,987
IE0001497	Doogort Machair/Lough Doo	184
IE0001501	Erris Head	815
IE0001513	Keel Machair/Menaun Cliffs	1616
IE0001529	Lough Cahasy, Lough Baun and Roonah Lough	301
IE0001680	Streedagh Point Dunes	630
IE0001741	Kilmuckridge-Tinnaberna Sandhills	86
IE0001742	Kilpatrick Sandhills	40
IE0001766	Magherabeg Dunes	75
IE0001932	Mweelrea/Sheeffry/Erriff Complex	20,983
IE0001957	Boyne Coast and Estuary	630
IE0001975	Ballyhoorisky Point to Fanad Head	1293
IE0002005	Bellacragher Saltmarsh	17
IE0002012	North Inishowen Coast	7069
IE0002034	Connemara Bog Complex	49,226
IE0002070	Tralee Bay and Magharees Peninsula, West to Cloghane	11,632
IE0002074	Slyne Head Peninsula	4028
IE0002111	Kilkieran Bay and Islands	21,314
IE0002123	Ardmore Head	30
IE0002129	Murvey Machair	80
IE0002137	Lower River Suir	7100
IE0002158	Kenmare River	43,290

Table 3.15. Continued

Site code	SAC site name protecting all or part of a coastal, marine or estuarine ecosystem	Area (ha)
IE0002159	Mulroy Bay	3209
IE0002161	Long Bank	3372
IE0002162	River Barrow and River Nore	12,373
IE0002165	Lower River Shannon	68,330
IE0002170	Blackwater River (Cork/Waterford)	10,150
IE0002172	Blasket Islands	22,712
IE0002187	Drongawn Lough	31
IE0002189	Farranamanagh Lough	28
IE0002193	Ireland's Eye	42
IE0002243	Clare Island Cliffs	355
IE0002249	The Murrough Wetlands	606
IE0002250	Carrowmore Dunes	443
IE0002259	Tory Island Coast	3046
IE0002261	Magharee Islands	2270
IE0002262	Valencia Harbour/Portmagee Channel	2693
IE0002263	Kerry Head Shoal	5797
IE0002264	Kilkee Reefs	2916
IE0002265	Kingstown Bay	80
IE0002268	Achill Head	7165
IE0002269	Carnsore Point	8736
IE0002274	Wicklow Reef	1533
IE0002280	Dunbeacon Shingle	42
IE0002281	Reen Point Shingle	7
IE0002283	Rutland Island and Sound	3418
IE0002287	Lough Swilly	9262
IE0002306	Carlingford Shore	526
IE0002327	Belgica Mound Province	41,162
IE0002328	Hovland Mound Province	108,956
IE0002329	South-West Porcupine Bank	33,121
IE0002330	North-West Porcupine Bank	71,941
	Total	844,383

3.4.1 Data source

Five ecosystems were examined with respect to carbon sequestration.

The carbon absorbed per unit area (in this case per hectare) for each ecosystem is based on existing studies from elsewhere. Further details are given in the methodology section (section 3.4.2). To value this ecosystem service, the value of the carbon dioxide removed is based on the Irish carbon tax of €20 per tonne of CO₂ equivalent (Department of Finance, 2011). The valuation of this carbon sequestration service uses the avoided damage method, as the carbon absorbed avoids the social cost associated

with the additional build-up of carbon in the atmosphere (the social cost of climate change).

3.4.2 Methodology

The methodology varied in relation to the type of ecosystem assessed. Further details on the method used for each is presented below.

Coastal ecosystems

The two coastal semi-terrestrial ecosystems examined in this report are saltmarsh and sand dunes. For the saltmarsh and sand dunes, the areas are based on

CORINE data (Lydon and Smith, 2014). Note that the minimum area associated with the CORINE data is 25 ha and, owing to the linear nature of many coastal ecosystems, this most probably underestimates the area of saltmarsh and sand dunes.

The carbon absorbed per unit area (in this case per hectare) for each coastal ecosystem is based on studies reported by the UK NEA (Beaumont *et al.*, 2010). The estimate for sand dunes of 0.58 (± 0.26) tonnes carbon (C) per hectare per year is based on a report by Jones *et al.* (2008), which was converted to CO₂ equivalent using a factor of 3.66 to give an estimate of 2.1 tonnes CO₂ ha⁻¹ year⁻¹.

Sand dune areas were based on the CORINE estimate for “Beaches, dunes and sand plains” for 2012, which was 12,013 ha. This may be an overestimate of the area of dunes, but it is also noted that the minimum area associated with the CORINE data is 25 ha and, owing to the linear nature of many coastal ecosystems, the data source may be an underestimation of the area of sand dunes in some places. The area was multiplied by the value of 2.1 tCO₂ ha⁻¹ year⁻¹ by 12,013 ha to generate an estimate of 26.4 kt CO₂.

A similar approach was used for the saltmarsh, which covered an extent of 5179 ha based on CORINE data (Lydon and Smith, 2014). The estimate used for carbon absorption was 1.42 tC ha⁻¹ year⁻¹, the midpoint of carbon absorbed by saltmarsh reported by Cannell *et al.* (1999) (0.64–2.19 tC ha⁻¹ year⁻¹), which was converted to CO₂ by multiplying by 3.66 to give a value of 5.2 tCO₂ ha⁻¹ year⁻¹. Multiplying this value by the saltmarsh area of 5179 ha gives an estimate of 26.9 kt CO₂.

Estuaries

To estimate the carbon flux from Irish estuaries, the mean carbon flux from 14 estuarine environments in the north-east Atlantic region was taken from Chen and Borges (2009) as shown in Table 3.16. The values reported in Table 3.16 are in mol C m⁻² per year⁷ and these were converted to tC ha⁻¹ by multiplying by 0.1201. In turn, this was converted to tonnes CO₂ ha⁻¹ year⁻¹ by multiplying by 3.66. Note that a negative sign indicates that the estuarine environments are emitting carbon to the atmosphere.

Table 3.16. Carbon flux in 14 estuarine environments in the north-east Atlantic region (figures from Chen and Borges, 2009)

Location	Carbon flux (in mol C m ⁻² year ⁻¹)	Carbon flux (tCO ₂ ha ⁻¹ year ⁻¹)	Reference
Aveiroagoon (PT)	-12.4	-5.5	Borges and Frankignoulle (unpublished)
Douro (PT)	-76	-33.4	Frankignoulle <i>et al.</i> (1998)
Elbe (DE)	-53	-23.3	Frankignoulle <i>et al.</i> (1998)
Ems (DE)	-67.3	-29.6	Frankignoulle <i>et al.</i> (1998)
Gironde (FR)	-30.8	-13.5	Frankignoulle <i>et al.</i> (1998)
Guadalquivir (ES)	-31.1	-13.7	de la Paz <i>et al.</i> (2007)
Loire (FR)	-64.4	-28.3	Abril <i>et al.</i> (2003)
Randers Fjord (DK)	-2.2	-1.0	Gazeau <i>et al.</i> (2005)
Rhine (NL)	-39.7	-17.5	Frankignoulle <i>et al.</i> (1998)
Sado (PT)	-31.3	-13.8	Frankignoulle <i>et al.</i> (1998)
Saja-Besaya (ES)	-52.2	-22.9	Ortega <i>et al.</i> (2005)
Scheldt (BE/NL)	-63	-27.7	Frankignoulle <i>et al.</i> (1998)
Tamar (UK)	-74.8	-32.9	Frankignoulle <i>et al.</i> (1998)
Thames (UK)	-73.6	-32.4	Frankignoulle <i>et al.</i> (1998)
Mean	-47.9	-21.1	

⁷ The mole (unit symbol mol) is defined as the amount of a chemical substance that contains as many elementary entities, e.g. atoms, molecules, ions, electrons or photons, as there are atoms in 12 grams of carbon-12 (¹²C), the isotope of carbon with relative atomic mass 12.

The area of estuaries is based on that reported for transitional waters minus coastal lagoons for the WFD and gave an estimate of 80,680 ha. This was multiplied by the mean carbon flux of 14 north-east Atlantic estuarine environments reported by Chen and Borges (2009) of $-21.1 \text{ tCO}_2 \text{ ha}^{-1} \text{ year}^{-1}$ to give an estimate of 1702 ktCO₂ per year being emitted from Irish estuaries.

Coastal waters

To estimate the carbon flux from Irish estuaries, the mean carbon flux from three shallow and coastal marine environments in the north-east Atlantic region taken from Chen and Borges (2009), as shown in Table 3.17, was used. The values reported in Table 3.17 are in $\text{mol C m}^{-2} \text{ year}^{-1}$ and these were once again converted to $\text{tC ha}^{-1} \text{ year}^{-1}$ by multiplying by 0.1201. In turn, this was converted to $\text{tCO}_2 \text{ ha}^{-1} \text{ year}^{-1}$ by multiplying by 3.66.

The area of coastal waters (including bays) is based on coastal waters reported for the WFD, which gives an area of 1,314,374 ha. This was multiplied by the mean of the values from Table 3.17 ($0.4 \text{ tCO}_2 \text{ ha}^{-1} \text{ year}^{-1}$) to give an estimate of carbon absorption by Irish coastal waters of 525.7 ktCO₂ per year.

Offshore waters

For the offshore waters, the carbon flux value was based on the average for 2015 generated from two grid cells of the National Ocean and Atmospheric Association (NOAA) model of oceanic carbon flux (NOAA, 2016; available online: <http://cwgcom.aoml.noaa.gov/cgom/OceanViewer/>). The reason that only

these cells are used is that they cover the majority of the Irish EEZ. The grid cell *Irish Coast South* covers the area between 10° and 15° longitude west and between 50° and 54° latitude north. The grid cell *Irish Coast North* covers the area between 10° and 15° longitude west and between 54° and 58° latitude north. The monthly measurements of carbon flux for these two cells are shown in Figure 3.2.

These monthly estimates are generated from model data based on satellite measurements of sea surface temperature (SST) and wind speeds that can be used to estimate atmosphere to ocean carbon flux based on empirical relationships between carbon flux, SST and wind speed. The model is explored in more detail by Park *et al.* (2010).

The mean of the grid cells from Figure 3.2 is estimated to be $2.42 \text{ mol C m}^{-2} \text{ year}^{-1}$ and this was converted to $\text{tC ha}^{-1} \text{ year}^{-1}$ by multiplying by 0.1201. In turn, this was converted to $\text{tCO}_2 \text{ ha}^{-1} \text{ year}^{-1}$ by multiplying by 3.66 to give a figure of $1.06 \text{ tCO}_2 \text{ ha}^{-1} \text{ year}^{-1}$.

The area of offshore waters used in the calculation is based on the Irish EEZ (Sea Around Us, 2016) ($409,929 \text{ km}^2$) and the WFD coastal waters and bays have been subtracted from this value to produce a figure of 39,678,526 ha. Multiplying this figure by $1.06 \text{ tCO}_2 \text{ ha}^{-1} \text{ year}^{-1}$ gives an estimate of 42,059 ktCO₂ year⁻¹.

3.4.3 Results

Table 3.18 summarises the results from the methodology section and Table 3.19 shows the estimates of the total amount of carbon dioxide generated per ecosystem and the aggregated total within the Irish EEZ.

Table 3.17. Annual estimate of carbon flux is based on the mean of three shallow and coastal marine environments in the north-east Atlantic region (figures from Chen and Borges, 2009)

Location	Carbon flux (in $\text{mol C m}^{-2} \text{ year}^{-1}$)	Carbon flux ($\text{tCO}_2 \text{ ha}^{-1} \text{ year}^{-1}$)	Reference
Bristol Bay	0.2	0.1	Borges <i>et al.</i> (2005)
English Channel	0.15	0.1	Borges and Frankignoulle (2003); Thomas <i>et al.</i> (2010)
Galician Coast	2.2	1.0	Borges <i>et al.</i> (2005)
Mean	0.85	0.4	

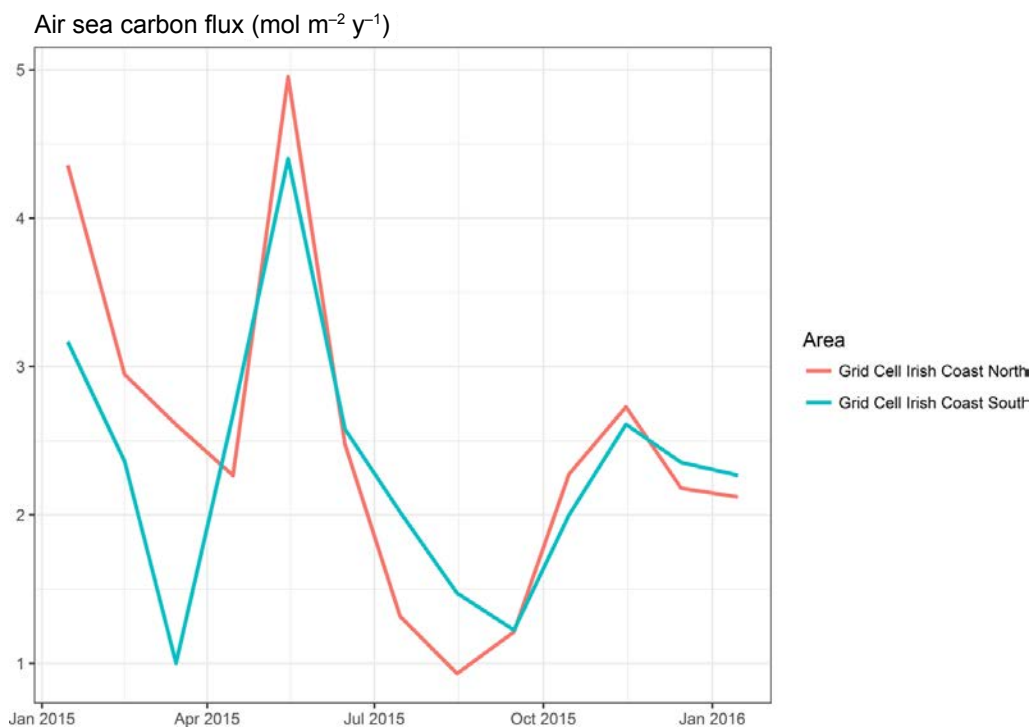


Figure 3.2. Air–sea carbon flux for grid cells off the Irish western coast taken from NOAA model (from data in Park *et al.*, 2010).

Table 3.18. Irish coastal and marine ecosystem areas and estimated annual carbon absorption amounts

Ecosystem	Irish area (ha)	Carbon absorption (tCO ₂ ha ⁻¹)	References
Saltmarsh	5179	5.2 (2.4 to 8.0) ^a	Cantell <i>et al.</i> (1999)
Sand dunes	12,013	2.1 (0.25 to 4) ^a	Jones <i>et al.</i> (2008)
Estuaries	80,680	–21.1 (–33.4 to –1.0) ^b	Chen and Borges (2009)
Coastal waters and bays	1,314,374	0.4 (0.0 to 1.0) ^b	Chen and Borges (2009)
Offshore waters	39,678,526	1.06	NOAA (2016)

^aConfidence interval.

^bRange.

Table 3.19. Estimated total amount of carbon absorbed by Irish coastal and marine ecosystems and its value

Ecosystem type	Estimated total carbon absorption (ktCO ₂) per annum	Estimated carbon absorption value (millions of euros) per annum
Saltmarsh	26.9	0.5
Sand dunes	26.4	0.5
Estuaries	–1702	–34.0
Coastal waters and bays	525.7	10.5
Offshore waters	42,059	841.2
Estimated totals	40,936	818.7

Although the saltmarsh is the best carbon sequestering ecosystem on a per hectare basis (and releases relatively little methane compared with freshwater marsh), offshore waters are the largest contributors to the climate regulating service owing to their large size. In addition, the high negative values associated with estuaries are due to carbon-rich material in the rivers being converted into CO₂ by the highly productive ecosystems. As these values are based on CO₂ per ha figures in some of the larger European rivers entering the north-east Atlantic region, they may be overestimating the amount of CO₂ released from estuarine environments in Ireland.

4 Ireland's Cultural Marine Ecosystem Services

4.1 Recreational Services

Coastal and marine recreation is another important service provided by coastal and marine ecosystems. The value that recreationalists attach to the marine environment for direct use can be substantial, although it may not be reflected by market prices. Taking these values into account is an important consideration in terms of the management, conservation and planning options for marine and coastal ecosystems.

4.1.1 Data source

Secondary sources of information were used to estimate the quantity (in terms of visitation rates) and value of marine and coastal recreation. The estimated number of trips for all coastal and marine recreational pursuits came from a nationwide household survey carried out by RedC Survey Company on behalf of SEMRU in 2012. A total of 812 people, aged 18 and over, were surveyed. Participants were sampled based on gender, age and working status, giving a representative sample comparable to the Irish population. Respondents were asked a number of questions related to visits to the Irish coastline during the previous year.

The estimates of the value of angling from shore and angling from a boat on the sea came from a recent study by Hynes *et al.* (2017). The estimates used for the value of sea kayaking came from Hynes (2006).

The estimates of the value of swimming, windsurfing, diving, sailing, snorkelling, birdwatching, walking along coast/sea/beach, other boating, surfing, kite surfing, whale/dolphin watching, family seaside visits, sunbathing, picnics, gathering seaweed, shellfish, etc., came from an extensive literature review that generated a database of 112 previous marine and coastal valuation studies for use in the development of a meta-analysis.

4.1.2 Methodology

As mentioned previously, an alternative to the use of primary valuation methods is value transfer. Value transfer is a process of valuing a service benefit of a

policy site by using values estimated for similar service benefits at another study site and applying these values to the policy site.

A unit value transfer method was used to estimate the total value for sea angling and sea kayaking. This involved a direct transfer of a value estimate from an existing study or studies to the policy site, possibly adjusting for inflation, and, if transferring internationally, also adjusting for exchange rates and purchasing power parity. In the cases of sea angling and sea kayaking, the individual per trip values estimated from the previous studies of these pursuits in Ireland were multiplied by the total estimated number of trips taken in the population. This generated a total value estimate for these pursuits per annum.

A functional value transfer method was used to estimate the total value for swimming, windsurfing, diving, sailing, snorkelling, birdwatching, walking along coast/sea/beach, other boating, surfing, kite surfing, whale/dolphin watching, family seaside visits, sunbathing, picnics, gathering seaweed, shellfish, etc. The chosen functional transfer method was what is referred to as a meta-analysis. Meta-analysis involves the statistical analysis of a large collection of results from individual studies for the purpose of integrating the findings and making a prediction for out-of-sample estimates. The meta-analysis developed here examined the study characteristics of 112 previous coastal and marine recreation valuation studies and the ability of those characteristics to explain the variation in value estimates using a log-linear regression model. By systematically analysing the variation in estimated values from the different studies, we identified the extent to which methods, design, ecosystem type, recreation pursuit and other site characteristics affect reported coastal and marine recreation values.

The estimated regression model for the meta-analysis was specified as follows:

$$\ln(y_i) = \alpha + b_v X_{vi} + b_s X_{si} + b_c X_{ci} + u_i \quad (\text{Equation 4.1})$$

where $\ln(y_i)$ is the natural logarithm of the value estimates from the previous studies measured in 2015 value euros per year; the subscript i is an index

for the value observations; α is a constant term; b_v , b_s and b_c are vectors containing the coefficients of the explanatory variables X_v (valuation study characteristics), X_s (site characteristics) and X_c (country-level characteristics); and u is the error term.⁸ The resulting model was then used to estimate a per trip value for each of the activities listed above.

4.1.3 Results

Based on the 2012 survey results, the total number of trips taken by the population (aged 18+) for the range of marine recreation activities were estimated and are listed in the first two columns of Table 4.1. Using the value estimates from the literature and calculations from the coastal and marine recreation value meta-analysis, the aggregate recreational value obtained

by Irish society from Ireland's marine resources was calculated.⁹ Our coastal and marine environment provides us with an estimated €1.7 billion in recreation service value.

4.2 Aesthetic Services

The value of this ecosystem service lies in the beauty of the landscape generated by the ecosystem for those viewing it. Examples of the added value of a beautiful view is found in hotel rooms with a sea view, which often command a premium or the additional price paid for a house because of the scenic view it commands of an estuary or the sea. The hedonic pricing method can be employed to estimate the additional value of residential property located beside or near the coast relative to those properties inland.

Table 4.1. Marine recreation activities

Activity	Mean number of trips per person per year	Estimated total number of trips per annum	Estimated total value (€) per year
Fishing from shore	0.424	1,450,985	351,138,395
Fishing from sea	0.400	1,370,844	331,744,176
Swimming	3.142	10,760,068	113,411,119
Windsurfing	0.126	430,234	4,534,667
Diving	0.011	37,962	701,533
Sea kayaking	0.054	185,591	15,404,053
Sailing	0.096	329,002	3,467,686
Snorkelling	0.075	257,297	4,754,843
Birdwatching	0.761	2,606,713	27,474,752
Walking along coast/sea/beach	19.517	66,846,559	704,562,735
Other boating	0.151	518,812	5,468,275
Surfing	0.307	1,050,277	11,069,921
Kite surfing	0.007	25,308	266,745
Whale/dolphin watching	0.075	257,297	9,005,385
Family seaside visits, sunbathing, picnics, gathering seaweed, shellfish, etc.	3.159	10,819,120	114,033,529
Total		96,946,069	1,697,037,814

Estimated trips refer only to those undertaken by Irish residents so will underestimate the total number of trips taken for marine recreation pursuits in the country.

8 X_v variables included were dummies for contingent valuation, choice experiment, zonal travel cost, contingent behaviour, study was pre 2002, report or non-peer reviewed publication, WTP to avoid degradation, WTP for improvement. X_s variables included were dummies for studies from Europe, Australia, Latin America, Africa, studies relate to sea angling, diving, water quality impact, pollution and debris impact, Marine Protected Area, household level survey, tourists only, residents only, estuarine, beach, mangrove, reef, lagoon. X_c variables included the amount of national marine waters under protection, GDP per capita, country level indicators for humane orientation, performance orientation and societal attitudes to economic growth and waterway pollution. For further details of the meta-analysis, see Hynes *et al.* (2017b).

9 See Appendix 2 for full listing of the literature estimate sources.

4.2.1 Data source

A proxy for the aesthetic ecosystem service was based on estimating the proportion of house values attributable to being located near the coast. Therefore, the data sources reflect the proxy for this ecosystem service. For house prices, Daft.ie prices (Daft, 2012) were used, which detail house price by urban and rural

markets and by number of bedrooms in a house for the year 2012 (see Table 4.2), and in order to assign the value attributable to being located near the coast, percentages were taken from the paper by Lyons (2012) shown in Table 4.3. To aggregate the values, housing density per bedroom type by small area (SA) was used from the Census 2011 data (CSO, 2015). To convert the stock value of the housing to a flow

Table 4.2. House price value by number of bedrooms (thousands of euros)

	1 bedroom	2 bedrooms	3 bedrooms	4 bedrooms	5 bedrooms
<i>Urban areas</i>					
Dublin City centre	123	182	203	273	350
Dublin North City	105	152	215	317	465
Dublin South City	116	193	229	424	578
Cork City	80	130	180	268	383
Galway City	78	133	164	220	309
Limerick City	83	105	148	220	281
Waterford City	52	66	115	198	271
<i>Rural areas</i>					
Dublin North County	116	159	207	336	509
Dublin South County	162	228	320	548	694
Dublin West County	93	123	167	260	434
Meath	62	114	147	238	328
Kildare	59	115	169	259	361
Wicklow	100	163	194	312	409
Longford	*	88	93	141	226
Offaly	67	86	124	191	275
Westmeath	62	104	119	169	240
Laois	55	72	105	166	308
Louth	55	91	128	209	251
Carlow	*	85	125	203	302
Kilkenny	74	94	140	201	338
Wexford	83	80	123	194	248
Co. Waterford	45	75	157	239	257
Kerry	80	131	154	213	252
Co. Cork	87	120	151	248	290
Clare	81	94	124	186	261
Co. Limerick	70	92	142	239	243
Tipperary	59	107	130	205	252
Co. Galway	54	99	135	180	228
Mayo	61	87	119	169	237
Roscommon	35	65	99	146	197
Sligo	46	68	125	197	271
Leitrim	53	80	114	141	165
Donegal	67	79	118	187	229
Cavan	59	69	94	166	185
Monaghan	*	58	113	172	185

*Information not available.

value, the stock was modelled as a perpetuity and a discount rate based on the average retail interest rate for loans for house purchases for 2012 (Central Bank of Ireland, 2016) For further details see the section on methodology (section 4.3.2).

4.2.2 Methodology

Lyons (2012) estimated a log-linear hedonic pricing model for Irish house sales between 2006 and 2010, which included dummies for sales at various distances from the coast. Lyons (2012) had two distance dummies related to the coast, those “at the coast”, which were houses 0–250 m from the coast and those “near the coast”, within 250 m to 1600 m. Lyons (2012) showed a significant negative relationship between distance to the coast, with houses at and near the coast showing higher relative prices compared with those further inland, except for rural houses in the 250–1600-m zone, which had a lower price relative to the base case of inland houses, although the difference was quite small (–1.2%). There was no explanation given for this result. The method suggested by Kennedy (1981) was used to convert the dummy coefficients into percentage differences in price. The price differential for houses “at the coast” and “near to the coast” for both urban and rural areas is shown in Table 4.3.

Using QGIS software with the 2011 census data at the SA level (sub-electoral division), the numbers of houses within 0–250 m and 250–1600 m of the coast by the number of bedrooms was estimated by overlaying a buffer area related to these (see Figure 4.1 for an example) and multiplying these by the density of the houses in each SA, which gave the numbers of houses within those distances. Price data for 2012 were taken from the Daft report (Daft, 2012) on house prices for counties and cities around Ireland (see Table 4.1). This allowed a capital stock value for house values within each zone to be estimated, as well as the additional aesthetic value of having a house at or near the coast. The relative price difference for being near the coast was then applied to estimate a stock value for this proxy of the aesthetic ecosystem service.

Table 4.3. Percentage increase in house prices at and near to the coast

Distance to coast	Location of house	Percentage increase in house price
0–250 m	Urban	14.2
	Rural	4.9
250–1600 m	Urban	7.4
	Rural	–1.2

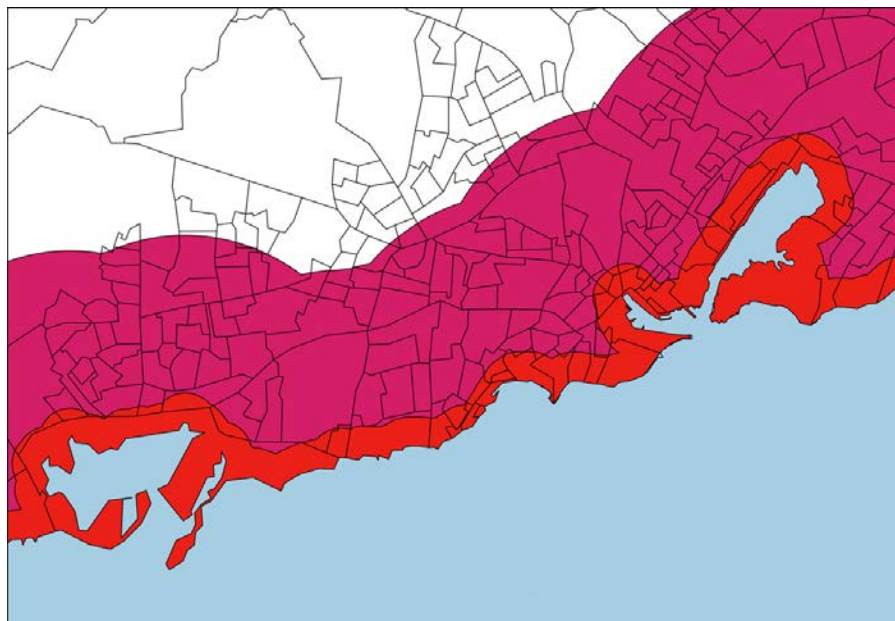


Figure 4.1. Coastal buffers: an overlay of 0–250 m buffer (red) and 250–1600 m buffer (purple) is shown for census SAs in Galway City.

This stock value was then converted to a flow value to be comparable to other values estimated in this report. The “stock value” was modelled as the present value of a perpetuity, with the flow of aesthetic ecosystem service then modelled as a flow of annual payments using the equation shown below.

$$PV \times r = A \quad \text{(Equation 4.2)}$$

Where PV is present value in perpetuity, r is the rate of interest or discount rate and A is the annual payment, i.e. the flow value.

A discount rate of 2.95% was selected based on the average retail interest rate for loans for house purchases for 2012.

4.2.3 Results

The values by county are shown in Table 4.4 and both the total estimated stock values and flow values are shown in Table 4.5.¹⁰ This represents a proxy of the value of the aesthetic view but does not include the total economic value of aesthetics, as it measures only the value of living near the coast and does not take into account the economic value of an aesthetic view from visitors to the coast (although one could argue that at least some of this value is likely to be accounted for in marine recreational services, particularly for domestic visitors).

Table 4.4. Estimated aesthetic value by county (thousands of euros)

Region	0–250 m	250–1600 m	0–1600 m
Clare County	22,403	-14,844	7559
Cork County	113,848	-68,493	45,355
Donegal County	47,660	-34,023	13,637
Dublin City	425,060	1,412,407	1,837,467
Dún Laoghaire–Rathdown	88,988	-125,873	-36,885
Fingal	138,249	-97,319	40,930
Galway City	80,411	260,575	340,985
Galway County	26,010	-13,000	13,010
Kerry County	31,936	-20,486	11,450
Leitrim County	192	-198	-6
Limerick County	9027	-2254	6773
Louth County	42,242	-39,486	2755
Mayo County	23,880	-14,389	9491
Meath County	9959	-10,704	-745
Sligo County	19,842	-15,671	4170
Waterford County	29,543	-19,005	10,538
Wexford County	21,454	-18,289	3165
Wicklow County	35,436	-52,168	-16,732
Total	1,166,140	1,126,779	2,292,920

Table 4.5. Estimated increased annual value of houses at or near the coast (proxy for aesthetic ecosystem service) (euros)

	Value “at the coast” 0–250 m	Value “near the coast” 250–1600 m	Total aesthetic value 0–1600 m
Stock value	1166.14 million	1,126,77 million	2,292.92 million
Flow value	34,401,130	33,239,981	67,641,140

¹⁰ Flows of ecosystem services are provided over a defined time interval by a stock of natural resources. Stocks are analogous to the stock value of a capital asset (e.g. savings, house value, shares of a company) and the flow is analogous to the interest that the stock provides (interest, rent and dividend). Stock values can be thought of as the net present value sum of all future flow values that could be derived from an ecosystem.

5 Conclusions

This technical report demonstrates the data sources and methods that can be used to estimate the value of a number of coastal and marine ecosystem service benefit values. In particular, the study estimated the value of waste assimilation services, coastal defence services, carbon sequestration services, recreational services, the contribution that proximity to the coast can make to the value of residential property, offshore and inshore capture fisheries, aquaculture and seaweed harvesting. A major issue facing coastal and marine managers and planners is how to ensure that the marine environment's capacity to continue providing ecosystem benefits is not diminished in the face of widespread pressures. As recognised by the integrated marine plan for Ireland, "Harnessing Our Ocean Wealth", the maritime sector can play an important role in growing Ireland's economy but the innovation required to maximise opportunities from the marine environment is likely to put further

pressure on coastal and marine ecosystems and the services they deliver. As pointed out in the *Economics of Ecosystems and Biodiversity* report (Kumar, 2010), ignoring the value of these ecosystem services and persisting with conventional approaches to wealth creation and development is a risky strategy if it means losing the benefits that coastal and marine ecosystems provide.

Placing a monetary value on a good or service may imply that full information is available, but for non-market goods this is not always the case. The levels of certainty associated with the quantities of the ecosystem services and their economic values are given in Table 5.1 and are dependent on the assumptions and caveats associated with each ecosystem service.

The certainty scores are based on a 3-point scale (low, medium, high) and are therefore a subjective

Table 5.1. Certainty associated with generated values

Ecosystem service	CICES classification	Quantity estimate certainty	Value estimate certainty
<i>Provisioning ecosystem service</i>			
Offshore capture fisheries	Wild animals	High	High
Inshore capture fisheries	Wild animals	Medium	Medium
Aquaculture	Animals/aquaculture	High	High
Algae/seaweed harvesting	Wild plants and algae/plants and algae from aquaculture	Medium	Medium
Water for non-drinking purposes	Surface water for non-drinking purposes	High	–
<i>Regulation and maintenance ecosystem services</i>			
Waste services	Mediation of waste, toxics and other nuisances	High	Medium
Coastal defence	Mediation of flows	Medium	Low
Lifecycle and habitat services	Lifecycle maintenance, habitat and gene pool protection	High	–
Climate regulation	Atmospheric composition and climate regulation	Low	Low
<i>Cultural services</i>			
Recreational services	Physical and experiential interactions	Medium	Medium
Aesthetic services	Aesthetic	Medium	Medium
Non-use values	Existence and bequest values	High	Medium

“–”, no information available.

measure dependent on the authors' best judgement. Those areas where there is lower certainty show where there is a need for more research or investigation, in either the information related to quantity of the ecosystem service provided or the valuation methodology used.

The low certainty associated with a number of the estimates produced indicates that knowledge gaps still exist for many ecosystem services, both in measuring the quantity of the ecosystem service in physical terms and in the lack of information and understanding needed to apply an economic value to certain ecosystem services.

This initial assessment of Ireland's coastal and marine ecosystem services and their value is an important first step in incorporating ecosystem services into policy and decision making related to Ireland's marine and coastal environment. An avenue for future research is the mapping of the marine and coastal ecosystems and linking them to estimates of the associated ecosystem service value flows. Such research would assist decision makers with responsibility for marine spatial planning and the implementation of the EU Maritime Spatial Planning Directive (2014/89/EU) as they attempt to manage coastal and marine developments in a manner that maximises the delivery of value to society while minimising forgone market opportunities.

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Abbreviations

AER	Annual Environmental Report
BIM	Bord Iascaigh Mhara
BOD	Biochemical oxygen demand
BSA	Biologically sensitive area
CCGT	Combined cycle gas turbine
CICES	Common International Classification of Ecosystem Services
CORINE	Coordination of Information on the Environment (databases)
EC	European Commission
EEZ	Exclusive Economic Zone
EIS	Environmental impact statement
EU	European Union
FAO	United Nations Food and Agriculture Organization
GDP	Gross domestic product
GES	Good environmental status
GNI	Gross national income
HOOW	Harnessing Our Ocean Wealth (marine plan)
ICES	International Council for the Exploration of the Sea
MEA	Millennium Ecosystem Assessment
MSFD	Marine Strategy Framework Directive
NOAA	National Ocean and Atmospheric Association
OLS	Ordinary least squares
PE	Population equivalent
SA	Small area
SAC	Special Area of Conservation
SEEA	System of Environmental–Economic Accounting
SPA	Special Protection Area
STECF	Scientific, Technical and Economic Committee for Fisheries
TEEB	The Economics of Biodiversity and Ecosystems (report)
UK NEA	UK National Ecosystem Assessment
UN	United Nations
WFD	Water Framework Directive
WTA	Willingness to accept
WTP	Willingness to pay
WWTP	Wastewater treatment plant

Appendix 1 Details of the Pollutants Discharged from Coastal and Estuarine Licensed Urban Wastewater Treatment Plants

Table A1.1. Details of the pollutants discharged from coastal and estuarine licensed urban wastewater treatment plants^a

RegCD	Name	BOD/ cBOD (kg year ⁻¹)	TN (kg year ⁻¹)	TP (kg year ⁻¹)	Source	Source link	Primary discharge water body	WFD water body type	Notes
D0034	Ringsend	3,880,506	3,205,575	613,235	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c5e5.pdf	Liffey Estuary Lower	Transitional	
D0013	Limerick	152,681	185,770	40,155	2014 AER	http://www.epa.ie/licences/lic_eDMS/090151b280526114.pdf	Limerick Dock	Transitional	
D0033	Cork City	496,875	816,784	88,514	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c452.pdf	Lough Mahon	Transitional	
D0050	Galway	45,125	309,991	19,893	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c458.pdf	Inner Galway Bay North	Coastal	
D0057	Ringaskiddy	1,505,351	294,664	61,095	2014 AER	http://www.epa.ie/licences/lic_eDMS/090151b280528adc.pdf	Cork Harbour	Coastal	
D0038	Shanganagh	74,876	407,023	41,028	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c5e8.pdf	Southwestern Irish Sea – Killiney Bay (HA 10)	Coastal	
D0022	Waterford city	77,385	177,730	22,813	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30ad.pdf	Lower Suir Estuary (Little Island – Cheekpoint)	Transitional	
D0024	Swords	20,101	43,904	3172	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30af.pdf	Broadmeadow Water	Transitional	
D0041	Drogheda	24,536	87,456	5018	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059d4ae.pdf	Boyne Estuary	Transitional	
D0053	Dundalk	15,249	96,393	9690	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059bebb.pdf	Castletown Estuary	Transitional	
D0010	Greystones	14,317	41,062	10,532	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30a9.pdf	Southwestern Irish Sea – Killiney Bay (HA 10)	Coastal	
D0030	Wexford town	13,667	36,204	1088	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30b1.pdf	Wexford Harbour	Coastal	
D0023	Balbriggan	8467	26,022	9728	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b31c6.pdf	Northwestern Irish Sea (HA 08)	Coastal	
D0009	Letterkenny	10,842	12,927	1580	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059f5a0.pdf	Swilly Estuary	Transitional	
D0051	Clonakilty and Environs	15,150	2637	2707	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c459.pdf	Clonakilty Harbour	Transitional	
D0014	Sligo	41,347	39,196	4344	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c368.pdf	Garavoge Estuary	Transitional	
D0017	Dungarvan	8250	26,966	5838	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c44d.pdf	Dungarvan Harbour	Coastal	

Table A1.1. Continued

RegCD	Name	BOD/ cBOD (kg year ⁻¹)	TN (kg year ⁻¹)	TP (kg year ⁻¹)	Source	Source link	Primary discharge water body	WFD water body type	Notes
D0114	Portrane/Donabate	6765	24,403	6254	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30cb.pdf	Northwestern Irish Sea (HA 08)	Coastal	
D0006	Arklow and Environs	372,234	62,039	12,408	Application form	http://www.epa.ie/licences/lic_eDMS/090151b2804c29e7.pdf	Avoca Estuary	Transitional	Estimates based on PE taken from application form
D0021	Malahide	11,507	21,887	5119	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30ab.pdf	Malahide Bay	Coastal	
D0055	Westport	3684	9837	1981	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059d4af.pdf	Westport Bay	Transitional	
D0012	Wicklow	8388	21,797	5657	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30aa.pdf	Southwestern Irish Sea – Killiney Bay (HA10)	Coastal	
D0045	Shannon Town	196,602	77,936	16,761	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c456.pdf	Upper Shannon Estuary	Transitional	
D0139	Youghal	313,170	52,195	10,439	Inspector's report	http://www.epa.ie/licences/lic_eDMS/090151b2805389d3.pdf	Lower Blackwater M Estuary/Youghal Harbour	Transitional	Estimates based on PE taken from EPA inspector's report
D0040	Tralee	20,670	40,801	5528	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30c4.pdf	Lee K Estuary	Transitional	
D0056	Midleton	4572	11,684	675	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c45b.pdf	North Channel Great Island	Transitional	
D0044	Carrigtwohill and Environs	27,794	17,352	2011	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c455.pdf	Lough Mahon (Harper's Island)	Transitional	
D0016	Ballina	3955	42,700	4711	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c369.pdf	Moy Estuary	Transitional	
D0036	New Ross	9140	15,506	844	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30c3.pdf	New Ross Port	Transitional	
D0125	Buncrana	101,639	32,650	6530	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059f5a6.pdf	Lough Swilly	Coastal	
D0015	Tramore	6801	30,491	1408	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c44c.pdf	Tramore Back Strand	Coastal	
D0046	Courtown-Gorey	4828	18,510	2332	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c457.pdf	Southwestern Irish Sea (HAs 11, 12)	Coastal	
D0148	Carrick-on-Suir	1978	4160	174	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c476.pdf	Upper Suir Estuary	Transitional	
D0029	Enniscorthy	8740	20,080	2521	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30b0.pdf	Upper Slaney Estuary	Transitional	

Table A1.1. Continued

RegCD	Name	BOD/ cBOD (kg year ⁻¹)	TN (kg year ⁻¹)	TP (kg year ⁻¹)	Source	Source link	Primary discharge water body	WFD water body type	Notes
D0179	Listowel WWTP	3191	10,869	1040	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30e7.pdf	Upper Feale Estuary	Transitional	
D0185	Dingle	2953	7901	986	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c618.pdf	Dingle Harbour	Coastal	
D0119	Rush	137,817	22,969	4594	Inspector's report	http://www.epa.ie/licences/lic_eDMS/090151b28039f8e8.pdf	Northwestern Irish Sea (HA 08)	Coastal	Estimates based on PE taken from EPA inspector's report
D0011	Killybegs	246,078	37,451	11,274	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059f5a1.pdf	Killybegs Harbour	Coastal	
D0132	Kinsale	3662	5823	1101	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805a0171.pdf	Lower Bandon Estuary	Transitional	
D0078	Kilkee	109,062	18,177	3635	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c2ed.pdf	Shannon Plume (HAS 27; 28)	Coastal	Estimates based on PE taken from 2015 AER
D0075	Kilrush	101,616	16,936	3387	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c371.pdf	Mouth of the Shannon (HAS 23; 27)	Coastal	Estimates based on PE taken from 2015 AER
D0135	Donegal Town	2225	10,013	278	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059ec18.pdf	Donegal Bay (Erne)	Coastal	
D0113	Carndonagh/Malin	1715	6464	791	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059e015.pdf	Trawbreaga Bay	Coastal	
D0331	Milltown	1070	5185	579	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b3115.pdf	Castlemaine Harbour	Transitional	
D0170	Dunmore East	95,221	15,870	3174	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c613.pdf	Waterford Harbour	Coastal	Estimates based on PE taken from 2015 AER
D0188	Blackrock	14,198	16,773	2574	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c47f.pdf	Inner Dundalk Bay	Transitional	
D0172	Rosscarbery Owenahincha	62,102	13,308	2662	Inspector's report	http://www.epa.ie/licences/lic_eDMS/090151b28057af23.pdf	Rosscarbery Bay	Coastal	Estimates based on PE taken from EPA inspector's report
D0182	Killorglin	2960	5122	721	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805a0172.pdf	Castlemaine Harbour	Transitional	
D0184	Kenmare	716	4377	474	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c617.pdf	Inner Kenmare River	Transitional	

Table A1.1. Continued

RegCD	Name	BOD/ cBOD (kg year ⁻¹)	TN (kg year ⁻¹)	TP (kg year ⁻¹)	Source	Source link	Primary discharge water body	WFD water body type	Notes
D0072	Achill Island Central WWTP	927	6887	375	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c464.pdf	Western Atlantic Seaboard (HAs 32; 33; 34)	Coastal	
D0130	Bundoran	64,415	10,429	1728	2015 AER	http://www.epa.ie/licences/lic_ems/090151b2805a2c4d.pdf	Bundoran Bay	Coastal	
D0087	Kilcoole	594	2783	202	2015 AER	http://www.epa.ie/licences/lic_ems/090151b2805b30c8.pdf	Kilcoole Marsh	Transitional	
D0168	Bantry	2678	6576	144	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c611.pdf	Inner Bantry Bay	Transitional	
D0107	Strandhill	17,715	8917	1452	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c379.pdf	Sligo Bay	Coastal	
D0166	Skibbereen	2942	2541	601	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c47c.pdf	Ilenn Estuary	Transitional	
D0198	Clifden	20,243	11,980	1064	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059f5a8.pdf	Clifden Bay	Transitional	
D0102	Enniscrone	1071	1993	401	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c378.pdf	Killala Bay	Coastal	
D0212	Moville	60,072	10,012	2002	Application form	http://www.epa.ie/licences/lic_ems/090151b2802798ea.pdf	Lough Foyle	Coastal	Estimates based on PE taken from application form
D0183	Ballybunion	950	2054	502	2015 AER	http://www.epa.ie/licences/lic_ems/090151b2805b30e8.pdf	Cashen	Transitional	
D0162	Ardmore	57,378	9563	1913	Inspector's report	http://www.epa.ie/licences/lic_ems/090151b28035fcab.pdf	Eastern Celtic Sea (HAs 13; 17)	Coastal	Estimates based on PE taken from EPA inspector's report
D0199	Clareabbey	2596	2431	525	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c61c.pdf	Fergus Estuary	Transitional	
D0268	Carlingford Sewerage Scheme	2725	3426	559	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c498.pdf	Carlingford Lough	Coastal	
D0173	Rosslare Strand and Environs	1437	7496	1396	2015 AER	http://www.epa.ie/licences/lic_ems/090151b2805b30e3.pdf	Southwestern Irish Sea (HAs 11; 12)	Coastal	
D0211	Dunfanaghy- Porthablagh	6796	6504	1301	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059f0dd.pdf	Sheephaven Bay	Coastal	
D0423	Whitegate-Aghada	42,771	7128	1426	Inspector's report	http://www.epa.ie/licences/lic_ems/090151b28055dce8.pdf	Cork Harbour	Coastal	Estimates based on PE taken from EPA inspector's report

Table A1.1. Continued

RegCD	Name	BOD/ cBOD (kg year ⁻¹)	TN (kg year ⁻¹)	TP (kg year ⁻¹)	Source	Source link	Primary discharge water body	WFD water body type	Notes
D0345	Rathmullan	41,656	6169	1234	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059f5ad.pdf	Swilly Estuary	Transitional	
D0176	Lismore	808	3871	410	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c614.pdf	Upper Blackwater M Estuary	Transitional	
D0352	Lifford	28,233	5972	1194	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059f5ae.pdf	Foyle and Faughan Estuaries	Transitional	
D0272	Cappoquin	31,026	5392		2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c62a.pdf	Upper Blackwater M Estuary	Transitional	
D0128	Ballyshannon	1528	5129	709	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059ec16.pdf	Erne Estuary	Transitional	
D0350	Downings	45,020	5509	832	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805a2c4e.pdf	Sheephaven Bay	Coastal	
D0276	Kinvara	30,683	7945	1233	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c382.pdf	Kinvarra Bay	Transitional	
D0274	Portlaw	6559	4852	864	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c62c.pdf	Middle Suir Estuary	Transitional	
D0074	Belmullet	36,989	6165	1233	Inspector's report	http://www.epa.ie/licences/lic_eDMS/090151b28046f39c.pdf	Belmullet Bay	Coastal	Estimates based on PE taken from EPA inspector's report
D0208	Dungloe	8391	2289	290	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059f5a9.pdf	Dungloe Bay	Coastal	
D0343	Falcarragh	10,172	6015	1203	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059d4b0.pdf	Ballyness Bay	Coastal	
D0341	Ramelton	30,222	19,345	6460	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059f0de.pdf	Swilly Estuary	Transitional	
D0232	Kilmore Quay Village and Environs	35,215	5869	1174	Inspector's report	http://www.epa.ie/licences/lic_eDMS/090151b2804b9038.pdf	Eastern Celtic Sea (HAS 13; 17)	Coastal	Estimates based on PE taken from EPA inspector's report
D0067	Killala	32,850	5475	1095	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c460.pdf	Killala Bay	Coastal	Estimates based on PE taken from 2015 AER
D0327	Ballyvaughan WWTP	32,850	5475	1095	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c4a9.pdf	Ballyvaughan Bay	Coastal	Estimates based on PE taken from 2015 AER
D0224	Newport	22,535	4829	966	Inspector's report	http://www.epa.ie/licences/lic_eDMS/090151b280579098.pdf	Newport Bay	Transitional	Estimates based on PE taken from EPA inspector's report

Table A1.1. Continued

RegCD	Name	BOD/ cBOD (kg year ⁻¹)	TN (kg year ⁻¹)	TP (kg year ⁻¹)	Source	Source link	Primary discharge water body	WFD water body type	Notes
D0512	Ardara	642	2368	249	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059f5b0.pdf	Owenea Estuary	Coastal	
D0297	Castletownbere	28,470	4745	949	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c635.pdf	Berehaven	Coastal	Estimates based on PE taken from 2015 AER
D0080	Lahinch	3675	2850	718	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c5f4.pdf	Inagh Estuary	Transitional	
D0418	Ballyduff	32,570	4075	815	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b313a.pdf	Cashen	Transitional	
D0081	Ennistymon	5410	2167	411	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c5f5.pdf	Inagh Estuary	Transitional	
D0461	Castlegregory	13,533	3962	792	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c662.pdf	Outer Tralee Bay	Coastal	
D0186	Ballyheigue	1264	3140	45	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30e9.pdf	Outer Tralee Bay	Coastal	
D0245	Duncannon	25,667	4278	856	Inspector's report	http://www.epa.ie/licences/lic_eDMS/090151b2804ffac7.pdf	Barrow Suir Nore Estuary	Transitional	Estimates based on PE taken from EPA inspector's report
D0312	Adare	863	1138	36	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c640.pdf	Maigue Estuary	Transitional	
D0181	Cahersiveen	691	1423	190	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c616.pdf	Ferta	Transitional	
D0095	Ballysadare	675	3248	134	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c377.pdf	Ballysadare Estuary	Transitional	
D0145	Mooncoin	717	1192	154	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c608.pdf	Middle Suir Estuary	Transitional	
D0295	Schull	619	1305	532	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c4a2.pdf	Roaring Water Bay	Coastal	
D0322	Clarecastle	21,900	3650	730	Inspector's report	http://www.epa.ie/licences/lic_eDMS/090151b2805122b9.pdf	Fergus Estuary	Transitional	Estimates based on PE taken from EPA inspector's report
D0140	North Cobh	527	1080	227	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c606.pdf	Lough Mahon	Transitional	
D0285	Sneem	544	1059	117	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c62d.pdf	Sneem Harbour	Transitional	
D0265	Clogherhead	2377	5391	766	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c623.pdf	Louth Coast (HA 06)	Coastal	

Table A1.1. Continued

RegCD	Name	BOD/ cBOD (kg year ⁻¹)	TN (kg year ⁻¹)	TP (kg year ⁻¹)	Source	Source link	Primary discharge water body	WFD water body type	Notes
D0538	St Johnston	20,236	3373	675	Inspector's report	http://www.epa.ie/licences/lic_eDMS/090151b2805567f3.pdf	Foyle and Faughan Estuaries	Coastal	Estimates based on PE taken from EPA inspector's report
D0241	Feithard-on-Sea and Environs	4569	2996	599	2014 Inspectors report	http://www.epa.ie/licences/lic_eDMS/090151b28050ce3c.pdf	Eastern Celtic Sea (HAS 13; 17)	Coastal	
D0266	Tullyallen Sewerage Scheme	376	1700	159	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c497.pdf	Boyne Estuary	Transitional	
D0522	Mountcharlies	4928	2432	617	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059ec1d.pdf	Donegal Bay (Erne)	Coastal	
D0165	Rosslare Harbour	1049	3438	865	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b30e1.pdf	Southwestern Irish Sea (HAS 11; 12)	Coastal	
D0284	Fenit	10,336	3501	417	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b3113.pdf	Outer Tralee Bay	Coastal	
D0358	Baile Na nGall	772	343	208	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c4b2.pdf	Dungarvan Harbour	Coastal	
D0535	Fahan	3686	2480	496	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059f0e8.pdf	Swilly Estuary	Transitional	
D0471	Glengarriff	11,498	2464	493	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b314d.pdf	Glengarriff Harbour	Transitional	Estimates based on PE taken from 2015 AER
D0516	Ballycotton	36,034	2657	531	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c670.pdf	Ballycotton Bay	Coastal	
D0523	Carrigart	13,050	2172	444	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059f5b2.pdf	Mulroy Bay Broadwater	Coastal	
D0469	Union Hall	9857	2112	422	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b3143.pdf	Glandore Harbour	Transitional	Estimates based on PE taken from 2015 AER
D0430	Liscannor	13,928	2321	464	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c4c1.pdf	Liscannor Bay	Coastal	
D0353	Stradbally	2957	1971	394	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c653.pdf	Eastern Celtic Sea (HAS 13; 17)	Coastal	
D0269	Castlebellingham	4291	3018	285	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c625.pdf	Outer Dundalk Bay	Coastal	
D0519	Manorcunningham	1024	932	169	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059f0e4.pdf	Swilly Estuary	Transitional	

Table A1.1. Continued

RegCD	Name	BOD/ cBOD (kg year ⁻¹)	TN (kg year ⁻¹)	TP (kg year ⁻¹)	Source	Source link	Primary discharge water body	WFD water body type	Notes
D0218	Mallaranny	78	543	120	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c48a.pdf	Clew Bay	Coastal	
D0283	Tarbert	3518	1679	336	2015 AER	http://www.epa.ie/licences/lic_ems/090151b2805b3112.pdf	Lower Shannon Estuary	Transitional	
D0467	Ballydehob	7879	1643	329	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c663.pdf	Roaring Water Bay	Coastal	
D0429	Innishannon	29,833	9973	951	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c4c0.pdf	Upper Bandon Estuary	Transitional	
D0296	Baltimore	272	237	140	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c634.pdf	Ilenn Estuary	Transitional	
D0286	Glenbeigh	879	790	144	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c62e.pdf	Cromane	Transitional	
D0315	Askeaton	9070	1875	327	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c643.pdf	Deel Estuary	Transitional	
D0239	Mullaghmore	2979	1094	177	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c37f.pdf	Donegal Bay (Erne)	Coastal	
D0381	Grange	3581	1874	182	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c388.pdf	Donegal Bay Southern	Coastal	
D0502	Foynes	9690	4821	455	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c66a.pdf	Foynes Harbour	Transitional	
D0324	Doonbeg	462	554	49	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c4a8.pdf	Doonbeg Bay	Coastal	
D0528	Fiddown	7255	3090	315	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c674.pdf	Middle Suir Estuary	Transitional	Based on effluent samples in AER report
D0287	Waterville	441	542	86	2015 AER	http://www.epa.ie/licences/lic_ems/090151b2805b3114.pdf	Ballinskelligs Bay	Coastal	
D0373	Easky	296	477	69	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c387.pdf	Easky Estuary	Transitional	
D0539	Rossnowlough	255	442	62	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059ec1f.pdf	Donegal Bay (Erne)	Coastal	
D0504	Glin	6455	1939	216	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c4de.pdf	Lower Shannon Estuary	Transitional	
D0394	Cliffony	47	323	12	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c38d.pdf	Donegal Bay Southern	Coastal	
D0541	Belgooly	1132	622	148	2015 AER	http://www.epa.ie/licences/lic_ems/090151b28059c676.pdf	Oysterhaven	Transitional	

Table A1.1. Continued

RegCD	Name	BOD/ cBOD (kg year ⁻¹)	TN (kg year ⁻¹)	TP (kg year ⁻¹)	Source	Source link	Primary discharge water body	WFD water body type	Notes
D0511	Achill Sound	53	438	269	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c4e0.pdf	Blacksod Bay SW/Achill Sound	Coastal	
D0468	Castletownshend	4117	686	137	Inspector's report	http://www.epa.ie/licences/lic_eDMS/090151b28040c091.pdf	Rosscarbery Bay	Coastal	Estimates based on PE taken from EPA inspector's report
D0421	Knightstown	890	506	101	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b313c.pdf	Valencia Harbour	Coastal	
D0459	Ballylongford	160	180	30	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b2805b313f.pdf	Lower Shannon Estuary	Transitional	
D0409	Campile	7659	2103	342	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c656.pdf	Barrow Suir Nore Estuary	Transitional	
D0388	Carraroe	1664	277	55	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059ec1b.pdf	Casla Bay	Coastal	
D0396	Spiddal	1369	230	46	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059ec1c.pdf	Aran Islands, Galway Bay, Connemara (HAS 29; 31)	Coastal	
D0367	Doogort	49	271	44	2015 AER	http://www.epa.ie/licences/lic_eDMS/090151b28059c4b6.pdf	Blacksod Bay	Coastal	
D0054	Cobh						Cork Harbour	Coastal	Included in Ringaskiddy estimates
D0129	Passage-Monkstown						Cork Harbour	Coastal	Included in Ringaskiddy estimates
D0436	Ringaskiddy Village						Cork Harbour	Coastal	Included in Ringaskiddy estimates
D0005	Bray								Sent to Shanganagh WWTP
D0122	Lusk								Sent to Portrane-Donabate WWTP

^aData in *italics* are the total nitrogen and total phosphorous emissions estimated for 15 WWTPs that were missing data for secondary treatment based on an OLS regression analysis using the information from other wastewater plants treating to secondary treatment level and without the intercept term.

Appendix 2 Guidelines for Undertaking an Ecosystem Services Assessment

Introduction

Decision support frameworks such as cost–benefit analysis, multi-criteria analysis or impact assessment (e.g. environmental or regulatory) can offer an open, objective and transparent methodology of choosing between alternatives. However, any methodology that fails to include all the aspects and consequences of a decision may lead to poor choices. Including an ecosystem services assessment as part of a decision support framework, such as environmental impact assessment (EIA), regulatory impact assessment (RIA) or plan of any kind, could ensure that a plan's or project's indirect effects on society through its impact on nature are considered during the decision making process.

The methodology used in this guidance document was adapted from Hooper *et al.* (2016) and will focus on marine, coastal and estuarine ecosystem services, although the fundamentals of this guidance document (shown in Figure A2.1) could be adjusted and applied to an ecosystem service assessment in any environment. The need for ecosystem service assessment focused on the marine, coastal and estuarine environment is driven by a number of policies including the Integrated Maritime Policy for the European Union (EC, 2007) and at national level in Ireland by the national marine strategy, Harvesting our Ocean Wealth (GoI, 2012). In addition, recent EU directives including the Maritime Spatial Planning Directive (MSPD) (EC, 2014) and Marine Strategy Framework Directive (MSFD) (EC, 2008) require assessments of ecosystem services.

There has been much debate, which continues, on how to define ecosystem services. This guidance document uses the MEA (MEA, 2005) definition that ecosystem services are “the benefits that ecosystems provide to people”. This means that, for the rest of the document, ecosystem services are synonymous with benefits. It is left to the practitioner to choose the classification system (step 3) but it should be noted that different ecosystem services classification

systems have different boundary conditions for defining the relevant ecosystem services.

This guidance document is not intended as a rule of law, but practitioners should aim to follow the basic steps of the guidance document using available data. Practitioners should also identify and acknowledge knowledge gaps when incorporating an ecosystem services assessment into their decision support framework. A summary of the steps outlined is shown in the flow chart in Figure A2.1.

Step 1: Outline the Background and Reason for Undertaking an Ecosystem Services Assessment

The first stage of an ecosystem services assessment is for the practitioners to outline the reason for undertaking it. They should specify whether the ecosystem services assessment is measuring the flow of ecosystem services over a specific period (e.g. one year) or examining significant change expected to the site due to impact from a project, policy or plan. The reason for the ecosystem services assessment will affect the level of information and methods used in other steps of the assessment. For example, identifying the flow of ecosystem services from a site will depend on the boundaries set for a site, although such boundaries may change because a project is being undertaken. Other steps that may be affected by the nature of the assessment would be the indicators and the valuation methods used (if valuation is being undertaken).

Step 2: Undertake a Site Characterisation

The next stage of an ecosystem services assessment is to define the boundaries of the site as much as possible and undertake a site characterisation to give context to the assessment. In order to define a boundary for the local area ecosystem services, there are a number of approaches available.

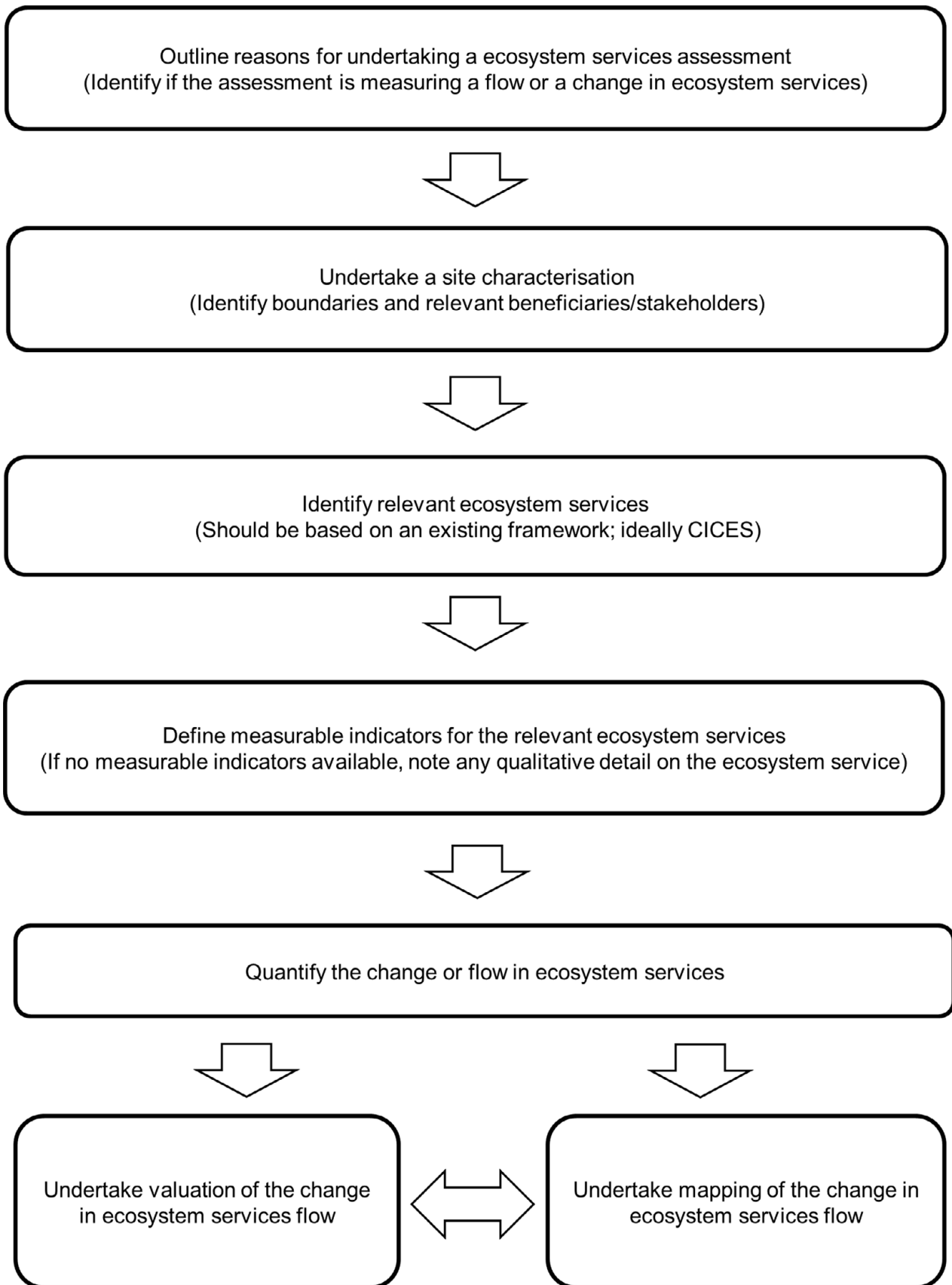


Figure A2.1. Flowchart of the steps for undertaking an ecosystem services assessment (adapted from Hooper *et al.*, 2016).

Troy and Wilson (2006) suggest that the boundary for an ecosystem service assessment will depend on the type of ecosystem service being assessed, but note that watersheds offer good compromises as natural boundaries for provisioning and for regulation and maintenance ecosystem services. Political divisions may be more appropriate for certain cultural ecosystems (Hynes *et al.*, 2013), or economic jurisdictions as determined by distance decay (Bateman *et al.*, 2006) may be appropriate for ecosystem services such as recreation or non-use values (Hanley *et al.*, 2003; Bateman *et al.*, 2006).

However, most of the research on boundary conditions for assessment has been focused on terrestrial and some coastal ecosystem services, but, as noted by Börger *et al.* (2014), for marine sites such approaches may not be appropriate because of the lack of data and the highly variable and mobile nature of some species and ecosystems both spatially and temporally. Practitioners of ecosystem services assessment in the marine environment should be flexible in defining the boundaries of a site based on best information available.

A site characteristic should give an overview of the site in terms of the main ecosystem services, ecosystems, habitats or species that are particularly important or of concern. In addition, some details should be given on the local population and if there is significant inflow of other persons (tourists, workers) into the site. The reason for this focus on population is that certain ecosystem services, particularly cultural and some regulating ecosystem services are dependent on the local population. Care should be taken in aggregating values for some ecosystem services if economic valuation is intended, as political boundaries may not exactly align with economic jurisdictions (for further detail, see Bateman *et al.*, 2006).

Step 3: Identify Relevant Ecosystem Services

Depending on the reason for an ecosystem services assessment (step 1), it may be that only a number of ecosystem services are impacted and need to be assessed or it may be that the practitioner needs to examine all the ecosystem services within a site. In many cases, each new study develops its own concepts and classifications or develops a variation on a previously used ecosystem service classification

system, with Liqueles *et al.* (2013) finding that 68% of studies did not follow a particular classification.

It is recommended that practitioners use a classification framework for ecosystem services assessment. The benefits of using a classification framework are that it offers a systematic checklist of ecosystem services, helps to avoid double counting and can help to identify knowledge gaps. However, taking this “standardised” approach can lead practitioners to ignore the fluid and overlapping nature of ecosystem services and may not take into account the linkages and systems nature of ecosystems and the services they generate. Practitioners should take particular account of this in assessing knock-on effects or cumulative impacts if the assessment is examining the change in ecosystem services due to a project, policy or plan.

It is generally accepted that ecosystem services can be broken down into three main groupings.

- Provisioning services – these ecosystem services are tangible goods and there is often a direct connection between the ecosystem and the provision of these ecosystem services.
- Regulation and maintenance services – these ecosystem services regulate the world around us and are often consumed indirectly in the background.
- Cultural services – cultural ecosystem services refer to the psychical, psychological and spiritual benefits that humans obtain from contact with nature.

While some earlier classification systems (e.g. MEA, 2005) included a fourth grouping, supporting services, it is now considered that those “supporting services” describe natural processes and functions within the ecosystem rather than services that could generate benefits to society. There are a number of internationally recognised ecosystem service classification systems available that further divide the first three ecosystem services groupings. These include;

- the Millennium Ecosystem Assessment (MEA, 2005);
- the *Economics of Biodiversity and Ecosystems* (TEEB) report (Kumar, 2010);
- the UK National Ecosystem Assessment (UK NEA) (Watson *et al.*, 2011);

Table A2.1. Potential indicators for marine and coastal ecosystem services

Ecosystem service	CICES classification	Potential indicator
<i>Provisioning ecosystem service</i>		
Offshore capture fisheries	Wild animals	Fish landings
Inshore capture fisheries	Wild animals	Fish landings
Aquaculture	Animals/aquaculture	Aquaculture production
Algae/seaweed harvesting	Wild plants and algae	Seaweed production
Water for non-drinking purposes	Surface water for non-drinking purposes	Water consumption (e.g. for cooling or other uses)
<i>Regulating and maintenance ecosystem services</i>		
Waste services	Mediation of waste, toxics and other nuisances	Mass or volume of pollutants discharged in to the marine environment
Coastal defence	Mediation of flows	Extent of saltmarshes or other habitats providing coastal defence
Lifecycle and habitat services	Lifecycle maintenance, habitat and gene pool protection	Biodiversity indicators or protected sites indicators
Pest and disease control	Pest and disease control	Number of disease outbreaks or numbers/ extent of invasives
Climate regulation	Atmospheric composition and climate regulation	Mass or volume of carbon and other greenhouse gas uptake for sequestration or storage
<i>Cultural services</i>		
Recreational services	Physical and experiential interactions	Number of visits to marine ecosystems (e.g. beaches, seas, cliffs)
Scientific and educational services	Scientific and educational	Number of students in marine-related courses/number of papers related to research at a certain site
Marine heritage, culture and entertainment	Heritage, cultural and entertainment	Number of marine-related protected structures, marine museum visits, number of activities or festivals related to the marine
Aesthetic services	Aesthetic	Increase value in house prices, increased prices in hotel rooms

- the Final Ecosystem Goods and Services Classification System (FEGS-CS) (Landers and Nahlik, 2013);
 - the Common International Classification of Ecosystem Services (CICES) (Haines Young and Potschin, 2010).

The last of these classification systems, CICES (Haines Young and Potschin, 2013), is the ecosystem services classification system that is endorsed by the authors of this guidance document. Initially developed in an accounting context by the SEEA, led by the UN Statistical Division (UNSD), its hierarchical and flexible structure is built on the three main ecosystem service types (provisioning, regulation and maintenance, and cultural), which make it an ideal system for assessment of ecosystem services (Maes *et al.*, 2013). Since the original report (Haines Young and Potschin,

2010), this system has been updated and revised and the most up-to-date version of the classification system is CICES 4.3. To determine whether or not the ecosystem service is relevant, the analyst also needs to consider:

- whether the project/activity has an impact on the service or is dependent upon it;
- how significant the impact is;
- who the beneficiaries are, where they are located and how many of them there are;
- what substitutes for the impacted ecosystem service are readily available to beneficiaries.

Once these questions are answered and the relevant ecosystem services are identified, the next step then involves considering the benefit flows from the services.

Step 4: Define Measurable Indicators for the Relevant Ecosystem Services

Based on the ecosystem services identified in the previous step, indicators for the level of ecosystem services generated should be defined and be linked to the benefits generated for society. Hooper *et al.* (2016) note that any proposed indicator should be assessed against a number of benchmarks: measurability (data are available that can be measured), sensitivity (the ability to detect change over time), specificity (it can respond to the specific change or impact being measured), scalability (able to be used at various spatial scales) and transferability (the ability to use the indicator in other sites or compare across sites). These requirements mirror the requirements suggested for environmental indicators (Niemeijer and de Groot, 2008). Ideally these indicators should also be linked to ecosystem functioning (i.e. how the functions/ processes within the ecosystem provide benefits) or to the benefits that are generated for society. There is an additional advantage to using an ecosystem services classification system, as these systems contain a set of suitable indicators. The classification system suggested by this report (CICES) has been noted by some as having one of the most comprehensive indicator sets (Müller *et al.*, 2016).

If no measurable indicators are available, practitioners should highlight this fact and note any qualitative detail of the ecosystem service. This is likely to be the case for regulating services where there is often insufficient knowledge or it may not be practicable or even possible to obtain sufficient understanding of the delivery of the ecosystem service within the site. In addition, with regard to cultural services, practitioners may find it very difficult to identify suitable indicators and it may be impossible for certain ecosystem services that have a sacred and/or religious element. That certain ecosystem services may not be measurable may mean that stakeholders and beneficiaries should be consulted and their views should be taken into account. In such cases, an alternative to identifying indicators is to spatially define relevant areas of importance for such ecosystem services for the relevant stakeholders and beneficiaries and incorporate this information into the decision making process.

Below is a suggested list of suitable indicators for ecosystem services associated with marine, coastal

and estuarine ecosystem services that are adapted from this study and Charles *et al.* (2016). It is not intended to be a complete list and it is hoped that, with further research, this list can be expanded in the future.

Step 5: Quantify the Change or Flow in Ecosystem Services

When the aim is to quantify the flow in ecosystem services over a particular time period (e.g. over one year), the practitioner should look at the chosen indicators and assess whether they are suitable to estimate the flow of each relevant ecosystem service of interest. Where there is no suitable indicator for measuring flow of ecosystem services or where the period does not match the chosen period, the practitioner should use their judgement, expert knowledge and best available evidence to give some estimate of the flow of that ecosystem service or else describe in qualitative terms the flow of the ecosystem service and areas within the site that underpin that service.

When the aim of the ecosystem service assessment is to measure the change in the flow of ecosystem services due to an impact from a project, policy or plan, the practitioner must first undertake a baseline assessment of the flow of ecosystem services under a business-as-usual scenario (i.e. the current flow of ecosystem services). The significant changes to the flow of ecosystem services should then be outlined (whether they will increase or decrease or whether there will be a redistribution of the flow of ecosystem services either spatially or temporally). These changes may be modelled for a number of different scenarios and the practitioner should then also identify possible mitigation measures if needed.

Step 6: Further Steps

The output from this process into the decision making process can be terminated at step 5, but many assessments have extended the ecosystem services assessment by using the information generated in the previous steps to produce maps of ecosystem services, undertaking a valuation exercise related to the change in flow of ecosystem services or both. Some information is given below on these possible further steps by practitioners.

Step 6.1: Undertake mapping of the change in ecosystem services flow

Mapping ecosystem services and/or their economic values may allow spatially explicit prioritisation and problem identification of threats to ecosystem services. They are also useful for communication between different stakeholders (Wood, 2010), can display a range of information at various spatial and temporal scales (Burkhard *et al.*, 2013) and will allow up- or down-scaling of values from national level to local level and vice versa (Maes *et al.*, 2013). This may help to integrate these values into policymaking decisions, for example to identify areas that are ecosystem services “hotspots” and may need to be protected (García-Nieto *et al.*, 2013). In addition, for some ecosystem services where a suitable indicator cannot be found, spatially defining areas of importance for these ecosystem services may be an alternative method of integrating these ecosystem services into the decision making process.

An example of this is Willis *et al.* (2014) who mapped the general public’s values regarding a bay in the UK by asking respondents to indicate (on a map) three key areas that were significant or valuable to them (using green spots) and a further three that respondents felt were under threat or challenged (using red spots). This information was then used to generate “hotspot” maps of the areas of significance to the general public and to identify areas that were under threat. An extension of this would be to undertake a survey of the general public and stakeholders within a site to map cultural values (which may be difficult to assess using other methods) by using different coloured spots/stickers (green – “nature”; red – “recreation” and blue – “cultural heritage”) to identify locations of cultural ecosystem services that are important to those groups.

However, it should be noted that mapping of ecosystem services may generate some issues. Certain ecosystem services may be more easily mapped than others leading to under-appreciation of the latter’s value (economic or otherwise). It may also be difficult to convey knowledge gaps and uncertainties associated with certain ecosystem services on maps and some (e.g. Hauck *et al.*, 2013) have noted that maps can convey an “air of authority” leading to improper use in decision making.

Step 6.2: Undertake valuation of the change in ecosystem services flow

Providing an economic quantification of the value of the costs and benefits derived from marine ecosystem services can improve the delivery of responsible environmental management decisions by making formerly implicit weightings explicit and improving the transparency of the weighting of the costs and benefits of a project.

In an ideal world, a practitioner should be able to estimate the economic value of the costs and benefits associated with each ecosystem service. In the real world, there may be a lot of uncertainty associated with both the indicators of ecosystem services and their values. Valuation of certain ecosystem services may be more difficult for some relative to others and, for certain ecosystem services, it may be impossible (e.g. ecosystem services with a sacred and/or religious element). Therefore, it is recommended that economic valuation should not be the sole criterion used for any decision that has a significant impact on marine or coastal ecosystem services.

The practitioner will have to decide if the ecosystem services assessment is needed to undertake a primary valuation exercise for each ecosystem service or if market data and secondary valuation techniques, such as value transfer, are suitable. In the case of desk studies, value transfer is often applied. Value transfer involves taking valuation estimates from primary valuation studies and applying them to an alternative site where one is valuing the same environmental good or service as in the primary study (Norton *et al.*, 2012). The lower cost of and relatively shorter time required for such transfer exercises can outweigh the disadvantages of uncertainties or errors associated with the transfer of values from one site to another. Care should be taken to apply a suitable methodology for the ecosystem service. Table A2.2 gives an outline of the various methodologies available for use with marine and coastal ecosystem services.

More and more, policymakers are including nature and the benefits it generates into decision making. An ecosystem services assessment can be a useful tool in helping to improve decision making. It can demonstrate how decisions will affect elements of nature that generate ecosystem services for society.

Table A2.2. Main methodologies for estimating marine ecosystem service values (adapted from UNEP-WCMC, 2011)

Type and methods	Notes	Ecosystem service valued
Revealed preference methods	Methods based on values for ecosystem services that are “revealed” by behaviour in associated markets.	
Market prices	Market prices are rarely equal to values. Prices do not generally reveal the “consumer surplus” (the value to the consumer over and above the price paid). They can also be distorted by taxes and subsidies.	Capture fisheries, aquaculture, algae/seaweed harvesting
Production functions	Production functions are statistical models that relate how changes in some ecosystem functions affect production of a marketed good or service.	
Avoided costs/replacement costs	Avoided or replacement costs are a measure of the value of a service based on the cost to replace the ecosystem function or service.	Waste services, climate regulation, coastal defence
Non-market revealed preference techniques	Methods based on values for ecosystem services that are revealed by behaviour in associated markets.	
Travel cost	The travel cost method is used to estimate the value of sites that people travel to (i.e. for recreation) based on the theory that the time taken and travel costs represents the price of access to the site.	Recreational services
Hedonic pricing	Hedonic pricing is a statistical modelling technique that estimates the implicit price paid for environmental characteristics of the area or for a pleasing sea view through the variation in the property prices in different areas.	Aesthetic services
Stated preference methods	Methods based on surveys in which respondents give valuation responses in hypothetical situations.	
Contingent valuation	Contingent valuation is a holistic method of valuing a single change to an environmental good or service where the change is described and the respondent is asked about their WTP/WTA.	Non-use values
Choice experiments	Choice experiments estimate values from the choices respondents make between options with different specified attributes of an environmental good.	Non-use values
<i>Other methods</i>		
Value transfer	A secondary valuation methodology that uses existing value evidence to be applied to new cases without the need for primary valuation studies.	All ecosystem services
Point, function and meta-analysis transfer methods	Point value transfer transfers a single value or mean value, which may or may not be adjusted. Function transfer is a function that has been estimated using a primary valuation method. Meta-analysis pools similar primary studies to generate a statistically robust function for use in value transfer.	

This guide gives an outline of the steps in undertaking an ecosystem services assessment and the issues

and challenges that practitioners may be faced with when undertaking such an assessment.

Appendix 3 Studies Used in Meta-analysis

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AN GHNÍOMHAIREACTH UM CHAOMHNÚ COMHSHAOIL

Tá an Gníomhaireacht um Chaomhnú Comhshaoil (GCC) freagrach as an gcomhshaoil a chaomhnú agus a fheabhsú mar shócmhainn luachmhar do mhuintir na hÉireann. Táimid tiomanta do dhaoine agus don chomhshaoil a chosaint ó éifeachtaí díobhálacha na radaíochta agus an truaillithe.

Is féidir obair na Gníomhaireachta a roinnt ina trí phríomhréimse:

Rialú: Déanaimid córais éifeachtacha rialaithe agus comhlionta comhshaoil a chur i bhfeidhm chun torthaí maithe comhshaoil a sholáthar agus chun díriú orthu siúd nach gcloíonn leis na córais sin.

Eolas: Soláthraimid sonraí, faisnéis agus measúnú comhshaoil atá ar ardchaighdeán, spríodhíre agus tráthúil chun bonn eolais a chur faoin gcinnteoireacht ar gach leibhéal.

Tacaíocht: Bimid ag saothrú i gcomhar le grúpaí eile chun tacú le comhshaoil atá glan, táirgiúil agus cosanta go maith, agus le hiompar a chuirfidh le comhshaoil inbhuanaithe.

Ár bhFreagrachtaí

Ceadúnú

Déanaimid na gníomhaíochtaí seo a leanas a rialú ionas nach ndéanann siad dochar do shláinte an phobail ná don chomhshaoil:

- saoráidí dramhaíola (*m.sh. láithreáin líonta talún, loisceoirí, stáisiúin aistriúcháin dramhaíola*);
- gníomhaíochtaí tionsclaíocha ar scála mór (*m.sh. déantúsaíocht cógaisíochta, déantúsaíocht stroighne, stáisiúin chumhachta*);
- an diantalmhaíocht (*m.sh. muca, éanlaith*);
- úsáid shrianta agus scaoileadh rialaithe Orgánach Géinmhodhnaithe (*OGM*);
- foinsí radaíochta ianúcháin (*m.sh. trealamh x-gha agus radaiteiripe, foinsí tionsclaíocha*);
- áiseanna móra stórála peitрил;
- scardadh dramhuisece;
- gníomhaíochtaí dumpála ar farraige.

Forfheidhmiú Náisiúnta i leith Cúrsaí Comhshaoil

- Clár náisiúnta iniúchtaí agus cigireachtaí a dhéanamh gach bliain ar shaoráidí a bhfuil ceadúnas ón nGníomhaireacht acu.
- Maoirseacht a dhéanamh ar fhreagrachtaí cosanta comhshaoil na n-údarás áitiúil.
- Caighdeán an uisce óil, arna sholáthar ag soláthraithe uisce phoiblí, a mhaoirsiú.
- Obair le húdarás áitiúla agus le gníomhaireachtaí eile chun dul i ngleic le coireanna comhshaoil trí chomhordú a dhéanamh ar líonra forfheidhmiúcháin náisiúnta, trí dhírú ar chiontóirí, agus trí mhaoirsiú a dhéanamh ar leasúchán.
- Cur i bhfeidhm rialachán ar nós na Rialachán um Dhramhthrealamh Leictreach agus Leictreonach (DTLL), um Shrian ar Shubstaintí Guaiseacha agus na Rialachán um rialú ar shubstaintí a ídionn an ciseal ózóin.
- An dlí a chur orthu siúd a bhriseann dlí an chomhshaoil agus a dhéanann dochar don chomhshaoil.

Bainistíocht Uisce

- Monatóireacht agus tuairisciú a dhéanamh ar cháilíocht aibhneacha, lochanna, uisce idirchriosacha agus cósta na hÉireann, agus screamhuisec; leibhéal uisce agus sruthanna aibhneacha a thomhas.
- Comhordú náisiúnta agus maoirsiú a dhéanamh ar an gCreat-Treoir Uisce.
- Monatóireacht agus tuairisciú a dhéanamh ar Cháilíocht an Uisce Snámha.

Monatóireacht, Anailís agus Tuairisciú ar an gComhshaoil

- Monatóireacht a dhéanamh ar cháilíocht an aeir agus Treoir an AE maidir le hAer Glan don Eoraip (CAFÉ) a chur chun feidhme.
- Tuairisciú neamhspleách le cabhrú le cinnteoireacht an rialtais náisiúnta agus na n-údarás áitiúil (*m.sh. tuairisciú tréimhsiúil ar staid Chomhshaoil na hÉireann agus Tuarascálacha ar Tháscairí*).

Rialú Astaíochtaí na nGás Ceaptha Teasa in Éirinn

- Fardail agus réamh-mheastacháin na hÉireann maidir le gáis ceaptha teasa a ullmhú.
- An Treoir maidir le Trádáil Astaíochtaí a chur chun feidhme i gcomhar breis agus 100 de na táirgeoirí dé-ocsaíde carbóin is mó in Éirinn.

Taighde agus Forbairt Comhshaoil

- Taighde comhshaoil a chistiú chun brúnna a shainathint, bonn eolais a chur faoi bheartais, agus réitigh a sholáthar i réimsí na haeráide, an uisce agus na hinbhuanaitheachta.

Measúnacht Straitéiseach Timpeallachta

- Measúnacht a dhéanamh ar thionchar pleananna agus clár beartaithe ar an gcomhshaoil in Éirinn (*m.sh. mórfheananna forbartha*).

Cosaint Raideolaíoch

- Monatóireacht a dhéanamh ar leibhéal radaíochta, measúnacht a dhéanamh ar nochtadh mhuintir na hÉireann don radaíocht ianúcháin.
- Cabhrú le pleananna náisiúnta a fhorbairt le haghaidh éigeandálaí ag eascairt as tairmí núicléacha.
- Monatóireacht a dhéanamh ar fhorbairtí thar lear a bhaineann le saoráidí núicléacha agus leis an tsábháilteacht raideolaíochta.
- Sainseirbhísí cosanta ar an radaíocht a sholáthar, nó maoirsiú a dhéanamh ar sholáthar na seirbhísí sin.

Treoir, Faisnéis Inrochtana agus Oideachas

- Comhairle agus treoir a chur ar fáil d'earnáil na tionsclaíochta agus don phobal maidir le hábhair a bhaineann le caomhnú an chomhshaoil agus leis an gcosaint raideolaíoch.
- Faisnéis thráthúil ar an gcomhshaoil ar a bhfuil fáil éasca a chur ar fáil chun rannpháirtíocht an phobail a spreagadh sa chinnteoireacht i ndáil leis an gcomhshaoil (*m.sh. Timpeall an Tí, léarscáileanna radóin*).
- Comhairle a chur ar fáil don Rialtas maidir le hábhair a bhaineann leis an tsábháilteacht raideolaíoch agus le cúrsaí práinnfhreagartha.
- Plean Náisiúnta Bainistíochta Dramhaíola Guaisí a fhorbairt chun dramhaíl ghuaiseach a chosaint agus a bhainistiú.

Múscaill Feasachta agus Athrú Iompraíochta

- Feasacht chomhshaoil níos fearr a ghiniúint agus dul i bhfeidhm ar athrú iompraíochta dearfach trí thacú le gnóthais, le pobail agus le teaghlaigh a bheith níos éifeachtúla ar acmhainní.
- Tástáil le haghaidh radóin a chur chun cinn i dtithe agus in ionaid oibre, agus gníomhartha leasúcháin a spreagadh nuair is gá.

Bainistíocht agus struchtúr na Gníomhaireachta um Chaomhnú Comhshaoil

Tá an ghníomhaíocht á bainistiú ag Bord Iáinimseartha, ar a bhfuil Ard-Stiúrthóir agus cúigear Stiúrthóirí. Déantar an obair ar fud cúig cinn d'Oifigí:

- An Oifig um Inmharthanacht Comhshaoil
- An Oifig Forfheidhmithe i leith cúrsaí Comhshaoil
- An Oifig um Fianaise is Measúnú
- Oifig um Chosaint Radaíochta agus Monatóireachta Comhshaoil
- An Oifig Cumarsáide agus Seirbhísí Corparáideacha

Tá Coiste Comhairleach ag an nGníomhaireacht le cabhrú léi. Tá dáréag comhaltáí air agus tagann siad le chéile go rialta le plé a dhéanamh ar ábhair inní agus le comhairle a chur ar an mBord.

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Valuing Ireland's Coastal, Marine and Estuarine Ecosystem Services



Authors: Daniel Norton, Stephen Hynes and John Boyd

Identify Pressures

Marine ecosystem services are provided by the processes, functions and structure of the marine environment that directly or indirectly contribute to societal welfare, health and economic activities. Marine ecosystems' ability to continue to deliver services is impacted by human activities taking place in the coastal zone and on our marine waters. The research highlighted the potential welfare loss to society if the flow of marine ecosystem services is not maintained.

Inform Policy

Marine ecosystem service valuation is important for the implementation of an integrated ecosystem approach to marine resource management. Those with responsibility for the implementation of policies such as the EU Marine Strategy Framework Directive, the EU Maritime Spatial Planning Directive, the EU 2020 Biodiversity Strategy and the Harnessing Our Ocean Wealth Strategy should also benefit from the information generated in this report. The research presented here is an important first step in incorporating ecosystem service values into policy and decision making related to Ireland's marine and coastal environment

Develop Solutions

Factoring marine ecosystem service values into national income account frameworks may help to ensure a more sustainable economy for Ireland by making sure that growth in the economy does not exceed the ability of the marine environment to continue to deliver important ecosystem services. The research generated estimates for the quantity and value of provisioning, regulation and maintenance, and cultural marine ecosystem services that should be useful in this regard.